EIGHTEENMILE CREEK REMEDIAL ACTION PLAN COORDINATION

SEMI-ANNUAL PROGRESS REPORT 08/01/2011

Project No. GL 972925-07-1

ACCOMPLISHMENTS TO DATE

On January 1, 2007, the Niagara County Soil and Water Conservation District (NCSWCD) began its five year commitment to continue with the coordination and management of the Eighteenmile Creek Remedial Action Plan. Much work has been accomplished during this reporting quarter. The following list of deliverables reflects project direction and activities completed between 2/1/2011 and 7/31/2011.

- Submission of EPA Form 5700-52 A, "MBE/WBE UTILIZATION UNDER FEDERAL GRANTS, COOPERATIVE AGREEMENTS, AND INTERAGENCY AGREEMENTS" to EPA Region 2 prior to April 30, 2011 and July 30, 2011.
- Submission of Interim Financial Status Report (SF-269) to EPA's Las Vegas Finance Center and EPA Region 2 Grants and Contracts Management Branch on March 18, 2011.
- A good deal of time has been invested in the planning and implementation of a Great Lakes Legacy Act investigation project for Eighteenmile Creek. A Data Summary Report was completed in March 2011. The report summarizes the site characterization investigation at the Eighteenmile Creek Area of Concern (AOC). The purpose of the site characterization was to evaluate the nature and extent of contamination in the sediments throughout the AOC, focusing on the unevaluated area between the city of Lockport and the Burt Dam. This data will be used to develop a conceptual model of the existing physical and chemical conditions to develop remedial alternatives for the creek sediment. The objectives of the site characterization were to collect data to:
 - 1. Evaluate the horizontal and vertical extent of sediment contamination of selected PCOCs (PCBs and metals) within and adjacent to the creek.
 - 2. Determine total organic carbon (TOC) of sediment to correlate PCB concentrations to percent organic carbon.
 - 3. Evaluate concentrations of PCOCs in upstream locations in major tributaries to the creek to identify other potential sources and establish background conditions.
 - 4. Evaluate ecologically significant chemicals (e.g., PCB congeners and acid volatile sulfides/simultaneously extracted metals [AVS/SEM]) in the surface sediment to determine the bioavailability of PCOCs.
 - 5. Evaluate the potential for historic contamination to have been transported to wetlands or historic (e.g., relict) creek channels during past flooding events.
 - 6. Evaluate the potential sources of additional chemicals previously detected in the sediment (e.g., pesticides and polynuclear aromatic hydrocarbons [PAHs]) and establish the correlation of these other chemicals with the PCOCs.
 - 7. Evaluate the geotechnical characteristics of the sediment materials.

Review of the initial site characterization creek core samples indicated that additional data were

needed to achieve the project objectives and support project decisions. The field program was modified to include collection of additional data to:

- 8. Evaluate the extent of PCBs and metals in the sediment depositional areas in shallow water reaches of the creek and establish whether the contamination can be attributable to upstream sources in Lockport.
- 9. Evaluate concentrations of PCBs and metals in upstream tributaries to the creek (especially East Branch tributary and Gulf Creek tributary) to identify other potential sources and establish background conditions.
- 10. Evaluate the potential sources of PAHs and establish the extent of contamination.
- 11. Evaluate AVS/SEM in areas where elevated metals concentrations exist to determine the bioavailability of metals.
- 12. Evaluate whether large volumes of highly impacted sediment exist that would require special management during remediation.
- 13. Estimate the volume of contaminated creek sediment upstream from Burt Dam to the New York State Barge Canal

The sampling approach designed to meet these objectives is presented in the Field Sampling Plan (FSP) completed in 2010. The Data Summary Report provides a summary of the sample results and includes a discussion of analytical results and usability of the data. A complete Remedial Investigation (RI) report is scheduled to be completed in December 2012.

In the fall of 2010, New York State Department of Environmental Conservation (NYSDEC) announced to the Legacy Act project team that New York State would not be able to continue its support of the current Legacy Act project agreement and any future agreements anticipated to address a project remediation phase due to budgetary constraints and the current State fiscal crisis. The State of New York intends to refer Eighteenmile Creek to the National Priorities List.

In conjunction with the RAC, the PI has made an effort to petition to the State of New York that they reconsider the referral to the Federal Superfund Program as the decision would solve the issue of the Eighteenmile Creek Corridor but would leave the rest of the downstream contamination to be addressed by another unidentified funding source. On May 26, 2011, the PI met with NYSDEC and USEPA and the NYS Governors office to come to an agreement on how the Eighteenmile Creek Area of Concern. On June 30, 2011, NYSDEC officially requested that Eighteenmile Creek be nominated to the National Priorities List (NPL). The referral was not only for the Eighteenmile Creek Corridor Site but also included the eleven miles of downstream contamination from the site and the Area of Concern. The PI and RAC are satisfied that the AOC will eventually be addressed under the Federal Superfund program.

The Eighteenmile Creek project has invested a considerable amount of time preparing and responding to the FFY 2011 GLRI appropriation. On February 3, 2011, the PI attended a meeting led by NYSDEC where FFY 2011 GLRI funding opportunities were discussed with all interested parties from across the state. Topics discussed include: the EPA RFA; various other GLRI opportunities; the coordination process and the Great Lakes Action Agenda and; an identification of NY priorities for GLRI funding.

The PI submitted a proposal to the 2011 GLRI RFA to support an additional 5 years of Eighteenmile Creek RAP coordination. The Niagara County Soil & Water Conservation District (NCSWCD) is currently operating under a 5 year agreement with US EPA to coordinate and manage the Remedial Action Plan (RAP) for the Eighteenmile Creek Area of Concern (AOC) and also address Eighteenmile Creek RAP priorities. This 5 year agreement is scheduled to expire on December 31, 2011. To effectively coordinate and manage the Eighteenmile Creek RAP, resources must be allocated to support the continuation of this necessary work into 2012 and beyond. NCSWCD proposes to move forward

with many of the activities identified in the BUI delisting plans by retaining the designation of lead agency for Remedial Action Plan (RAP) coordination and management of Eighteenmile Creek's Area of Concern (AOC). The NCSWCD aims to continue current efforts to strategically manage Eighteenmile Creek planning, assessment and restoration activities which are intended to facilitate substantial progress towards de-listing of the Eighteenmile Creek AOC over the next five years. In order to keep the AOC on the track towards delisting and maintain the significant progress that has been documented over the last six years, the proposed project serves to meet the following objectives:

- 1. Continue local coordination of the current Great Lakes Legacy Act Remedial Investigation Project for the Eighteenmile Creek AOC and pursuit of a Feasibility Study/Remedial Design phase and full scale remediation project;
- 2. Coordinate a study which will evaluate the potential effectiveness of using powdered activated carbon (PAC) to reduce bioavailability of polychlorinated biphenyls (PCBs) in Eighteenmile Creek sediment;
- 3. Coordinate baseline sampling of contaminant levels in fish from various Trophic levels to address BUIs #1, #3, #5, #6 and #7;
- 4. Coordinate a baseline inventory of the AOC Benthic Community to address BUI #6;

- 5. Coordinate the identification and development of potential post-remedial monitoring protocols and plans for delisting all relevant BUIs;
- 6. Continue education and outreach activities intended to engage stakeholders about Eighteenmile Creek Area of Concern issues and initiatives;
- 7. Continue local coordination of all Eighteenmile Creek initiatives and identify and develop programs to address plan deficiencies and data gaps as they are presented.

The PI also collaborated with SUNY Brockport in the development of a GLRI proposal intended to address the Bird and Animal Deformities and/or Reproductive Issues BUI for multiple AOCs located in New York.

NCSWCD has entered into a project agreement with the U.S. Army Corps of Engineers (USACE),
Buffalo District and their Engineer Research and Development Center (ERDC) in Vicksburg, MS, to complete a Trophic Trace Food Web Study for the Eighteenmile Creek AOC. A Draft Final Foodweb Bioaccumulation Report was completed in March 2011. The report focuses on modeling total PCBs as represented by the sum of congeners (rather than individual Aroclors). In this Final Report, USACE summarizes the field sampling effort and the analytical results from that effort. The development of the Trophic Trace model is described. Output from the model is presented along with risk estimates to terrestrial wildlife receptors.

The modeling effort focused on PCBs for a variety of reasons, including: (1) PCBs are the primary risk driver in the Eighteenmile Creek system; (2) PCBs have the most robust and current dataset; (3) chlorinated pesticides and dioxins are not particularly elevated or prevalent in sediment in the Eighteenmile Creek system; and (4) focusing on a single contaminant class will permit a more intensive sampling to support the modeling effort compared to the sampling amount that could be conducted if multiple contaminant classes were modeled.

The Trophic Trace model was parameterized, run, and the results compared to the available data without going through an explicit calibration process. The results indicate that it is likely that most receptors (fish, birds and mammals) in the study area, particularly in the section above Burt Dam, experience exposures that exceed no-effect threshold levels. In some cases, effect levels are exceeded as well, indicating a potential for effects.

The PI has also been working with USACE, Buffalo District, NYS Department of Environmental

Conservation (DEC) and other New York State RAP Coordinators in an attempt to craft a collaborative NY AOC project which would provide each AOC with remedial strategies to delist Beneficial Use Impairments (BUI). A collective effort to complete this work was deemed not feasible. However, individual AOC projects have commenced with USACE assistance. The PI has been working closely with USACE Buffalo District and its environmental contractor to identify priority actions required to delist the impaired beneficial uses of Eighteenmile Creek. USACE has produced an "Eighteenmile Creek AOC Strategic Plan for BUI Delisting" report. Conclusions and recommendations in the report are based on evaluation of available data, assessment of data gaps, and consultation with experts where appropriate and feasible. For each of the five (5) beneficial uses currently considered impaired, the report prioritizes and recommends a series of actions to: improve relevant conditions to the maximum extent practicable and; document restoration and protection of the beneficial use in support of its delisting or re-designation. Recommended actions are organized into the following (or similar) general project categories: inventory and assessment; project design and implementation; and monitoring and reassessment. The final document is included as Appendix A.

In addition, the PI worked with USACE and its contractors to identify and develop fact sheets for priority projects which could be submitted to GLRI for funding consideration. These projects include: Constructing Boat Wash Pads to Stop the Spread of Invasive Species; Installation of Gage Station along Western Lake Ontario; Survey for Levels of Bio-accumulative Chemicals in Wildlife Prey & Wildlife Deformities in Western Lake Ontario Tributaries; Pilot Study on the Use of Powdered Activated Carbon (PAC) to Reduce Bioavailability of PCBs in Sediments and; Development of a Comprehensive Watershed Management Plan for Eighteenmile Creek. These fact sheets are included as Appendix B

On May 11, 2011, the PI participated in conference calls of the Federal-State AOC Coordinating Committee (FEDSTAC). FEDSTAC works as a sa a mechanism for coordinating regional efforts to assist in restoration of Areas of Concern. The call included a: review of the new EPA tracking system for GLRI projects; an update of the Great Lakes Accountability System (GLAS); Legacy Act program updates; annual AOC conference planning issues; an update of Stage II RAP development and; reports from various federal and state agencies with a vested interest in the AOC program.

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On May 25, 2011, the PI attended a USEPA Quality Assurance (QA) Webinar Training Session. The session addressed: U.S. EPA's quality assurance (QA) policies and guidance; quality requirements pertaining to EPA organizations, programs and projects and; quality requirements pertaining to extramural agreements (i.e. acquisitions/ contracts, assistance/grants, interagency agreements and cooperative agreements). In addition, a second component to the training addressed: recent changes to U.S. EPA's quality assurance (QA) policies and guidance; updated quality requirements pertaining to EPA organizations, programs and projects; considerations for implementing quality requirements as they pertain to extramural agreements (i.e. acquisitions/ contracts, assistance/grants, interagency agreements and cooperative agreements (i.e. acquisitions/ contracts, assistance/grants, interagency agreements as they pertain to extramural agreements (i.e. acquisitions/ contracts, assistance/grants, interagency agreements and cooperative agreements).

- On June 15, 2011, the annual Newfane Environmental Fair took place within the AOC. The Fair included a number of learning stations including, AOC History, Aquatics, Wildlife Rehabilitation, Lake Ontario Water Facts, archery, and many more. The fair was attended by approximately 156 third and fourth grade students. Photos of the event have been included at the conclusion of this report.
- On June 21, 2011, the PI presented at the 2011 University at Buffalo (UB) Summer Workshop Series, Engineering for Ecosystem Restoration. The PI presented a lecture relative to the watershed management process and getting organized in the initial stages of management as it pertained to the Eighteenmile Creek Area of Concern. Workshop participants included graduate students, as well as civil

and environmental engineers, environmental scientists, biologists, ecologists, regulators, land use planners, consultants, and developers.

In coordination with the Eighteenmile Creek RAC, the PI has started to develop a Remedial Action Plan Stage II Update. The IJC review of the current stage I/II document recommended that a Stage II update be submitted when remediation needs were confirmed and remediation measures were chosen. With the completion of a Remedial Strategy to delist impaired BUIs completed by USACE, completion of a Stage II document was the next logical step. Once completed, the Stage II Update will: identify and evaluates remedial programs and actions that have either been completed or are ongoing; identify new potential remedial measures and actions that would assist in the delisting of use impairments; identify selected remedial measures to restore beneficial uses and; provide a delist strategy and timeline. The Stage II RAP Update is scheduled to be completed by 12/31/2011.

PROJECT WORK SCHEDULE

Activities	% Completed
• COORDINATION OF EXISTING EFFORTS & PROJECTS AIMED AT ELIMINATING BUIS	ONGOING
• SEEK FUNDING TO IMPLEMENT VARIOUS UNFUNDED RAP INITIATIVES	ONGOING
• MANAGE DATA IN SUPPORT OF RAP IMPLEMENTATION & DELISTING EFFORTS	ONGOING
COORDINATION WITH THE WNY STORMWATER COALITION	ONGOING
• COORDINATION WITH THE LAKE PLAINS RC&D	ONGOING
• COORDINATE WITH ALL FORUMS RELATED TO RAP, LAMPS, AND GLRC	ONGOING
• COORDINATION AND OVERSIGHT OF THE NCWQCC	ONGOING
• OVERSIGHT OF COUNTY WATER QUALITY MONITORING PROGRAMS	ONGOING
• COORDINATE WATERSHED STAKEHOLDERS IN THE PURSUIT OF COMPLETING A CWMP	ONGOING
• QUARTERLY WEBSITE UPDATES	ONGOING
• ESTABLISH UPDATED REMEDIATION AND MONITORING STRATEGY FOR ALL BUIS	100%
• OUTREACH ACTIVITY – ENVIRONMENTAL FAIR	100%
• PROGRESS REPORT	100%

% Completed Activities 1. Continued coordination/management of the Remedial Action Plan (RAP) for the Eighteenmile Creek Area of Concern and the Remedial Advisory Committee Ongoing 2. Research and evaluate the following Beneficial Use Impairments: o (3) Degradation of fish and wildlife populations o (4) Fish tumors or other deformities o (5) Bird/Animal deformities or reproductive problems 100% 3. Complete a full Stage 2 Eighteenmile Creek RAP document to reflect research conducted and priorities established since 1997. 90% 4. Establish an updated remediation strategy for all impaired beneficial uses and the development of monitoring protocol necessary for delisting. 100% 5. Actively pursue resources to develop and implement Eighteenmile Creek RAP initiatives. Ongoing 6. Continue local coordination of Eighteenmile Creek projects and identify and develop programs to address current data gaps or needed RAP initiatives. Ongoing 7. Coordinate with other Great Lakes programs and agencies such as the Lake Ontario LAMP, International Joint Commission (IJC), EPA-GLNPO, EPA Region 2, Great Lakes Commission (GLC), and the Great Lakes Regional Collaboration (GLRC). Ongoing

PROJECT OBJECTIVES

PROJECT FUNDING RATE

The following is a breakdown of budgeted dollars that have been spent between 2/1/2011 and 7/31/2011. It is apparent that the project funding rate does support project progress.

	FEDERAL	NON-FEDERAL
February 2011	\$ 4,048.70	\$0
March 2011	\$ 4,725.79	\$0
April 2011	\$ 3,848.45	\$0
May 2011	\$ 4,192.87	\$0
June 2011	\$ 5,862.95	\$0
July 2011	\$ 4,045.38	\$0

Total Federal Share = \$26,724.14



2011 NEWFANE ENVIRONMENTAL FAIR NIAGARA COUNTY SWCD – CONTAMINANT PATHWAYS TO EIGHTEENMILE CREEK



2011 NEWFANE ENVIRONMENTAL FAIR US FISH & WILDLIFE SERVICE – BENTHIC MACROINVERTEBRATES

APPENDIX A

Interim Eighteenmile Creek Area of Concern (AOC) Strategic Plan for Beneficial Use Impairment (BUI) Delisting

Contract No. W912P4-10-D-0002

March 2011

Prepared for: UNITED STATES ARMY CORPS OF ENGINEERS Buffalo District 1776 Niagara Street Buffalo, New York



US Army Corps of Engineers. Buffalo District BUILDING STRONG.

Prepared by:

ECOLOGY AND ENVIRONMENT, INC. 368 Pleasant View Drive Lancaster, New York 14086



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AOC	Area of Concern
BUI	Beneficial Use Impairment
E & E	Ecology and Environment, Inc.
EPA	(United States) Environmental Protection Agency
ERDC	U.S. Army Engineer Research and Development Center
FS	Feasibility Study
GLLA	Great Lakes Legacy Act
GLNPO	(EPA) Great Lakes National Program Office
GLRI	Great Lakes Restoration Initiative
HWS	Hazardous Waste Site
IJC	International Joint Commission
mg/kg	milligrams per kilogram
NCSWCD	Niagara County Soil and Water Conservation District
NYSDEC	New York State Department of Environmental Conservation
OU	Operable Unit
PAHs	polycyclic aromatic hydrocarbons
PCB	polychlorinated biphenyl
RAC	Remedial Advisory Committee
RAP	Remedial Action Plan
RD	Remedial Design
RIBS	(NYSDEC) Rotating Integrated Basin Study
SAP	Sampling and Analysis Plan
TSS	total suspended solids
USACE	United States Army Corps of Engineers
WLO	Western Lake Ontario

Executive Summary

This report recommends a series of actions to improve relevant conditions in the Eighteenmile Creek Area of Concern (AOC) and document restoration and protection of beneficial uses in support of the eventual delisting or re-designation of this AOC. The actions thus identified are listed in Table ES-1 and fall into three general categories: (1) remediation; (2) monitoring and assessment; and (3) other. A score was assigned to each action based on the number of Beneficial Use Impairment (BUI) delisting criteria that each action would ultimately address. The maximum score is 11. The remediation projects all received high scores, 8 or 9, because these actions address the principal cause of all use impairments at Eighteenmile Creek (i.e., polychlorinated biphenyl [PCB] contamination of sediment). The assessment and monitoring actions received comparatively low scores, except for the fish monitoring action. Fish tissue analysis is a good indicator of PCB contamination in aquatic systems and therefore this action will provide a measure of the effectiveness of remedial actions in reducing PCB levels in Eighteenmile Creek sediments. The two actions in the other category also received comparatively low scores. A low score indicates that a project addresses a few, but not all, delisting criteria. All of the projects identified in this report are important for BUI delisting and, eventually, delisting of the AOC as a whole.

Table ES-1 also presents an approximate schedule for implementing the actions in this report. In essence, Table ES-1 represents the overall strategy for delisting the individual BUIs and, eventually, the Eighteenmile Creek AOC as a whole. The following actions are recommended:

- It is recommended that remediation of the Eighteenmile Creek Corridor Site and Former Flintkote Plant Site be undertaken before remediation of in-stream contaminated sediments. Because acceptable remedial alternatives for these sites have been proposed (NYSDEC 2010b, 2006b), it is anticipated that the actual remediation of these sites can be conducted within the next approximately six years.
- It is recommended that the Feasibility Study (FS) and Remedial Design (RD) for the Upper Mountain Road site be completed within the next approximately three years and remedial work be completed within three years thereafter.
- It is recommended that an FS and RD for contaminated sediment in Eighteenmile Creek, excluding the corridor site, be developed during the next ap-

proximately six years, concurrent with remediation of the Eighteenmile Creek Corridor Site, Former Flintkote Plant Site, and Upper Mountain Road Site.

- We recommend that two actions—use of the TrophicTrace model to develop a sediment remedial goal for Eighteenmile Creek and a pilot study on treatment of sediments with powdered activated carbon (PAC) to reduce PCB bioavail-ability—be implemented within the next two years. Both actions will provide data useful for developing remedial alternatives for the FS/RD for in-stream contaminated sediments in Eighteenmile Creek.
- Remediation of in-stream contaminated sediment is assumed to begin as soon as possible after the FS/RD for in-stream contaminated sediment is developed and hazardous waste site (HWS) remediation in Lockport, New York, is completed.
- It is expected that the mink survey and exposure assessment project can be completed in either 2011 or 2012. This project is designed to be completed over the course of a calendar year. It should be noted that the U.S. Army Corps of Engineers Buffalo District (USACE) is currently preparing a fact-sheet for a potential project for Western Lake Ontario regional stakeholders entitled Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries. The factsheet project, if implemented, should satisfy the data requirements for the Bird and Animal Deformities BUI.
- Baseline sampling of fish from different trophic levels and baseline benthiccommunity sampling should be implemented before the onset of remedial work at the HWSs in Lockport, New York. Long-term monitoring of fish and benthos should be implemented every five years after baseline sampling.
- Three ongoing New York State Department of Environmental Conservation (NYSDEC) programs—Rotating Integrated Basin Studies (RIBS), annual fish stocking, and state discharge permit monitoring and renewal—are assumed to continue indefinitely to provide ongoing stewardship for the Eighteenmile Creek system. Currently, it is unknown if the RIBS program can be modified by NYSDEC to include a sample location in the Eighteenmile Creek AOC. If not, then all future benthic community data for the AOC will come from the *Baseline Sampling and Long-term Monitoring of the AOC Benthic Community* project (see Section 2.4 and Appendix B.8).
- Lastly, after baseline monitoring and each round of long-term monitoring of fish and benthos, the Remedial Advisory Committee (RAC) should reevaluate the status of each BUI based on the new data, and recommend delisting BUIs, if appropriate. Revision of delisting criteria, if appropriate and desirable, may be considered at these points in the overall process.

The following conclusions can be drawn based on Table ES-1 and evaluation presented in this report:

- BUIs at Eighteenmile Creek are the result of the large inventory of PCBs in sediment upstream from Burt Dam and subsequent bioaccumulation of PCBs in fish.
- A suite of actions originating at the local, state, and federal levels are required to remediate source areas in Lockport, New York, and in-stream sediments between Lockport and the mouth of the creek at Lake Ontario. Some actions have been taken (e.g., FS/RD for the Eighteenmile Creek Corridor Site and Former Flintkote Plant Site, sediment investigation for Eighteenmile Creek above Burt Dam), but further work remains to be done.
- Collectively, the actions identified in this report should be capable of eliminating BUIs in Eighteenmile Creek within 10 to 15 years, if the approximate schedule in Table ES-1 can be followed. The availability of federal and state funds for the large-scale remediation projects that are needed will be a critical factor in deciding whether the schedule can be kept.
- Coordination between local, state, and federal groups under strong local leadership is needed to advance the overall BUI delisting process for Eighteenmile Creek.

During the process of developing this strategic plan, Ecology and Environment, Inc. (E & E) received input from the Niagara County Soil and Water Conservation District (NCSWCD), USACE, NYSDEC, United States Environmental Protection Agency (EPA), and others. Nonetheless, this plan should not be considered to be approved by these agencies. This plan represents consultant study recommendations to the Eighteenmile Creek AOC Remedial Action Plan (RAP) Coordinator and Remedial Advisory Committee (RAC). It is up to the RAP Coordinator and RAC to accept all or some of the recommendations and incorporate what is appropriate into the Eighteenmile Creek RAP as an addendum to the current RAP Stage 2 Report. Because the RAP Stage 2 Report is the official government document of record, the AOC RAP addendum must be approved by NYSDEC, as the State steward of the AOC under the Statewide Water Quality Program, and then be reviewed by EPA and submitted to the International Joint Commission (IJC), though no IJC concurrence is needed. Throughout the process, it is the responsibility of NYSDEC and EPA to judge whether the Stage 2 RAP addendum complies with state/federal requirements.

Table ES-1 Action Implementation Strategy for the Eighteenmile Creek AOC.

								Year ((appro)	(imate)									
Action	2011	2012	2013	2014	2015	2016	2017	2018	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	
Remediation																			
FS and RD for Remediation of In-stream Contaminated Sediments																			Occurs during H
Inactive HWS Remediation: Eighteenmile Creek Corridor (Site 932121) and Flintkote (B-00161-9)																			Recommended
Inactive HWS Remediation: Upper Mountain Road (Site 932112)																			FS/RD preparat
Pilot Study on Treatment of Contaminated Sediments with PAC to Reduce PCB Bioavailability																			Implementation
Remediation of In-stream Contaminated Sediments																			Implementation
Use TTM to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek																			Implementation
Monitoring and Assessment																			
Mink Survey and Exposure Assessment for Eighteenmile Creek AOC and Watershed																			To be implement
Baseline Sampling and Long-term Monitoring of Fish from Different Trophic Levels																			Baseline sampli
Baseline Sampling and Long-term Monitoring of the AOC Benthic Community																			Baseline sampli
Continued NYSDEC RIBS Assessments with Modifications to Include AOC Sampling**																			Ongoing NYSE
Other																			
Continued Annual Fish Stocking and Rearing																			Ongoing NYSE
Continued SPDES Discharge Permit Monitoring and Renewal																			Ongoing NYSE
BUI Status Check																			
Evaluate Attainment of Delisting Criteria and Delist BUIs as Appropriate																			Do after each ro
	-								-				-		-	-		-	· · · · · · · · · · · · · · · · · · ·

Key:

AOC = Area of Concern.

BUI = Beneficial Use Impairment.

FS = Feasibility Study.

HWS = Hazardous Waste Site.

NYSDEC = New York State Department of Environmental Conservation.

PAC = powdered activated carbon.

PCBs = polychlorinated biphenyls.

RD = Remedial Design.

RIBS = Rotating Integrated Basin Studies.

SPDES = State Pollutant Discharge Elimination System.

TTM = TrophicTrace model.

WLO = Western Lake Ontario.

Notes:

Indicates that project is implemented or ongoing during that calendar year.

* Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries.

** At this time, it is unknown if NYSDEC will be able to modify the RIBS sampling for Eighteenmile Creek to include a site in the AOC.

Remarks

HWS remediation in Lockport; may require < 5 years.

that remedial work be implemented in the next 6 years.

tion from 2011 to 2013 with remediation from 2014 to 2016 recommended.

n in 2011or 2012 recommended.

assumed to require 5 years.

n in 2011or 2012 recommended.

nted in 2011 or 2012, if WLO factsheet project* does not proceed. ing to occur before HWS remediation; with monitoring every 5 years thereafter. ing to occur before HWS remediation; with monitoring every 5 years thereafter. DEC program assumed to continue, with sampling every 5 years.

DEC program assumed to continue. DEC program assumed to continue.

ound of sampling.

1

Introduction

Ecology and Environment (E & E) has prepared this *Strategic Plan for Beneficial Use Impairment Delisting for the Eighteenmile Creek Area of Concern* for the USACE under Contract Number W912P4-10-D-002 (Lake Ontario Sediment Management and Great Lakes Restoration Initiative [GLRI] Planning). This report satisfies, in part, the requirements outlined as Task 11 in the USACE Architect-Engineer Scope of Work (per Contract No. W912P4-10-D-0002).

During the process of developing this strategic plan, E & E received input from the Niagara County Soil and Water Conservation District (NCSWCD), USACE, New York State Department of Environmental Conservation (NYSDEC), United States Environmental Protection Agency (EPA), and others. Nonetheless, this plan should not be considered to be approved by these agencies. This plan represents consultant study recommendations to the Eighteenmile Creek Area of Concern (AOC) Remedial Action Plan (RAP) Coordinator and Remedial Advisory Committee (RAC). It is up to the RAP Coordinator and RAC to accept all or some of the recommendations and incorporate what is appropriate into the Eighteenmile Creek RAP as an addendum to the current RAP Stage 2 Report. Because the RAP Stage 2 Report is the official government document of record, the AOC RAP addendum must be approved by NYSDEC, as the State steward of the AOC under the Statewide Water Quality Program, and then be reviewed by EPA and submitted to the International Joint Commission (IJC), though no IJC concurrence is needed. Throughout the process, it is the responsibility of NYSDEC and EPA to judge whether the Stage 2 RAP addendum complies with state/federal requirements.

The remainder of this report is organized as follows:

- The remainder of Section 1 describes the project scope and objectives; the Eighteenmile Creek AOC and watershed; Beneficial Use Impairments (BUIs) and delisting criteria for the AOC; and ongoing projects relevant to BUI delisting.
- Section 2 identifies actions needed to satisfy each delisting criterion for each BUI and provides approximate cost estimates for the identified actions.
- Section 3 summarizes the actions identified in Section 2 and presents an overall strategy or schedule for implementation.

• Conclusions are provided in Section 4.

1.1 Scope and Objectives

This strategic plan recommends a series of actions to: (a) improve relevant conditions in the Eighteenmile Creek AOC to the maximum extent practicable and (b) document restoration and protection of beneficial uses in the AOC in support of its delisting or re-designation. This strategic plan also includes preliminary cost estimates for the recommended actions.

1.2 Eighteenmile Creek AOC Location and Description

The Eighteenmile Creek AOC is located in Niagara County, New York (see Figure 1-1). The creek flows generally north through central Niagara County and discharges via Olcott Harbor into Lake Ontario, approximately 18 miles east of the mouth of the Niagara River. The AOC includes Olcott Harbor and extends upstream to the farthest point at which backwater conditions exist during Lake Ontario's highest monthly average lake level (see Figure 1-1). This point is located just downstream of Burt Dam, approximately 2 miles south of Olcott Harbor. This portion of the watershed is a unique gorge habitat that attracts recreational boaters, anglers, birders, and waterfowl hunters.

Only a small portion of the Eighteenmile Creek basin was originally designated an AOC by the IJC. However, for two reasons, since the Eighteenmile Creek RAP process began, the AOC has been considered the impact area and the upper watershed as the source area (NYSDEC 1997). First, except for potential impacts from agricultural operations adjacent to the current AOC boundary, there are no documented sources or source areas of contamination within the AOC. Second, various investigations conducted over the past 35 years have suggested that contaminants may be entering the AOC from upstream areas. Specifically, PCBs, copper, lead, and other metals have been found in creek sediment and bank fill in Lockport, New York, at concentrations well above applicable NYSDEC standards, indicating that contaminant sources exist in this area (NYSDEC 2006a, E & E 2009a). Other contaminant source areas may exist along the creek between Lockport and the AOC (NYSDEC 2001).

Additional information regarding the characteristics of the Eighteenmile Creek AOC and watershed are available in the *Eighteenmile Creek State of the Basin Report* (E & E 2007), *Beneficial Use Impairment Investigation Report for Eighteenmile Creek* (E & E 2009b), and additional publications and factsheets available from the Eighteenmile Creek RAP website (www.eighteenmilecreekrap.com).





1.3 BUIs, Delisting Targets, and Current Status

There are a maximum of 14 BUIs applied by the IJC to an AOC (IJC 1991). These BUIs can be classified as: impaired, impairment inconclusive, needs further assessment, not impaired, in recovery, or being addressed by another responsible party. Currently, five beneficial uses are considered impaired for the Eighteenmile Creek AOC (EPA 2010). The BUIs and their delisting criteria for Eighteenmile Creek are listed in Table 1-1. The delisting targets for the Eighteenmile Creek AOC were developed locally by the Eighteenmile Creek RAP Coordinator and RAC through a thorough assessment process and are consensus-based. If warranted, the criteria listed in Table 1-1 may be revised by the RAC based on the results of future monitoring and assessment and/or unforeseen future developments in the AOC.

BUI	BUI Status	Delisting Criteria
1. Restrictions on Fish and	Impaired	There are no AOC-specific fish and wildlife con-
Wildlife Consumption		sumption advisories issued by New York State;
		AND
		Contaminant levels in fish and wildlife must not
		be due to contaminant input from the watershed
		upstream of Burt Dam.
3. Degradation of Fish and	Impaired	Fish and wildlife diversity, abundance, and condi-
Wildlife Populations		tion are statistically similar to diversity, abun-
		dance and condition of populations at non-AOC
		control sites; AND
		PCB levels in bottom-dwelling fish do not exceed
		the critical PCB tissue concentration for effects
		on fish (440 micrograms per kilogram $[\mu g/kg]$ of
		weight; Dyer et al. 2000).
5. Bird or Animal Deformi-	Impaired	No reports of wildlife population deformities or
ties or Reproduction		reproductive problems from wildlife officials
Problems		above expected natural background levels; AND
		Contaminant levels in bottom-dwelling fish do
		not exceed the level established for the protection
		of fish-eating wildlife (NYSDEC Fish Flesh Cri-
		teria); OR
		In the absence of fish data, the toxicity of sedi-
		ment-associated contaminants does not exceed
		levels associated with adverse effects on wildlife
		(IN I SDEC FISH & WIIdlife Bloaccumulation
C Degradation of Dout	Turn of the state	Securitient Criteria)
6. Degradation of Benthos	impaired	Benunc macroinvertebrate communities are "non-
		NVSDEC indices: OP
		IN I SDEC INDICES; UK

Table 1-1 Beneficial Use Impairments and Delisting Criteria for the Eighteenmile Creek AOC

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BUI	BUI Status	Delisting Criteria
		In the absence of NYSDEC data, riffle habitats require benthic macroinvertebrate communities with a species richness higher than 20, EPT rich- ness greater than 6, a biotic index value greater than 4.51, and a percent model affinity greater than 50; OR In the absence of benthic community data, this use will be considered restored when the level of toxic contaminants in sediments is not signifi- cantly higher than controls.
7. Restrictions on Dredging Activities	Impaired	When contaminants in AOC sediments (located within the actual or potential dredging areas iden- tified for the improvement of ship navigation) do not exceed standards, criteria, or guidelines such that there are restrictions on dredging or disposal activities.

Table 1-1 Beneficial Use Impairments and Delisting Criteria for the Eighteenmile Creek AOC

Source: EPA 2010.

Key:

AOC = Area of Concern.

BUI = Beneficial Use Impairment.

EPT = Ephemeroptera, Plecoptera, and Trichoptera.

NYSDEC = New York State Department of Environmental Conservation.

PCB = Polychlorinated biphenyl.

The process of delisting or re-designating an AOC begins with re-designating or delisting each individual BUI. Individual BUIs can be re-designated to one of three re-designations (NYSDEC 2010a):

- Not impaired delisting criteria achieved to the maximum extent practicable and environmental program oversight and monitoring are identified;
- In recovery remedial measures and RAP process work accomplished to the maximum extent possible; oversight and longer term monitoring identified; or
- Referred to be resolved by another responsible party the RAP process collaborates to assign responsibility to address the resolution of a concern to another responsible environmental program and/or management plan.

Once all of the individual BUIs have been re-designated, the entire AOC can be re-designated as "delisted" or "in-recovery" (NYSDEC 2010a). An area in recovery should be re-evaluated periodically to determine if the area has achieved the "delisted" goal. NYSDEC, EPA, and IJC concurrence is required to delist individual BUIs and the AOC as a whole. NYSDEC (2010a) and EPA (2001) describe the steps in the delisting process.

1.4 Ongoing Work to Characterize Sediment Contamination and Bioaccumulation

Over the past several years, E & E and USACE have initiated new investigations in the Eighteenmile Creek system to better understand the nature and extent of sediment contamination and PCB biomagnification. These studies include sediment sampling for PCBs, metals, and other contaminants upstream from Burt Dam; determination of sediment bed thickness to support sediment volume estimates; and development of a TrophicTrace model to help better understand biomagnification of PCBs in the aquatic food web of the creek. These investigations are described in turn below.

1.4.1 Sediment Sampling Upstream from Burt Dam

The EPA Great Lakes National Program Office (GLNPO) Great Lakes Legacy Act (GLLA) site characterization project is assessing the nature and extent of sediment contamination upstream from Burt Dam and the potential for migration of contaminants from upstream source areas, including in-stream sediments. The project builds on the NYSDEC assessment and proposed remediation plan for upstream source areas adjacent to the New York State Barge Canal in Lockport, New York (NYSDEC 2010b). The GLLA project includes characterization of three miles of deep sediment in the impoundments behind two dams (Burt Dam and Newfane Dam) and nine miles of shallow creek bed sediment that runs through isolated rural areas downstream of the primary source area in Lockport, New York. Results from over 300 samples were evaluated for PCBs, polycyclic aromatic hydrocarbons (PAHs), and metals contamination. Preliminary results for total PCBs and selected metals are provided in Appendix A (A.1 and A.2).

1.4.2 Sampling to Support Sediment Volume Estimates

In the studies mentioned above, the chemical data show the extent of sediment contamination by PCBs and other chemicals within Eighteenmile Creek. However, additional physical data are needed to estimate the volume of contaminated sediment. Therefore, beginning in the fall of 2010, sediment thickness was measured and the creek's bank-full width was verified during field surveys conducted by E & E as part of the GLLA project. These measurements will be used to estimate the volume of contaminated sediment present within Eighteenmile Creek upstream of Burt Dam. Results are not yet available.

1.4.3 TrophicTrace Food Web Model

The U.S. Army Engineer Research and Development Center (ERDC) is developing a TrophicTrace food web model for Eighteenmile Creek (Gustavson et al. 2010). The objective of the project is to evaluate organic contaminant bioaccumulation, trophic transfer, and consequent risks in creek sections above and below Burt Dam. The following points regarding this effort are noteworthy:

The TrophicTrace food web model and its underlying mathematical structure (Gobas 1993) are well-accepted and have been used in a number of regulatory applications.

- Two sections of Eighteenmile Creek will be modeled: (1) Olcott Harbor to Burt Dam and (2) Burt Dam to Newfane Dam.
- The modeling effort will focus on PCBs for a variety of reasons, including: (1) PCBs are the primary risk driver in the Eighteenmile Creek system; (2) PCBs have the most robust and current dataset; (3) chlorinated pesticides and dioxins are not particularly elevated or prevalent in sediment in the Eighteenmile Creek system; and (4) focusing on a single contaminant class will permit a more intensive sampling to support the modeling effort compared to the sampling amount that could be conducted if multiple contaminant classes were modeled.
- The modeling effort will use surface water PCBs congener data collected by EPA; sediment PCB congener data from USACE (2004a, b) and sampling in 2009 and 2010; and fish PCB congener data collected in 2010 (see Gustavson et al. 2010 for data review).
- ERDC is modeling total PCBs based on a sum of congeners. They may also explore bioaccumulation of select individual congeners.
- The TrophicTrace model can be used to develop sediment concentrations that serve as remedial goals for a site; it is commonly employed at Superfund sites for this purpose. Remedial goals are established on the basis of risk to receptors.
- Another primary function of TrophicTrace and other food-web bioaccumulation models is to evaluate various "what if" scenarios regarding remediation. For example, if actions are taken to reduce the sediment PCB concentration to a particular level, what will be the impact to fish tissue concentrations and risk to receptors?

ERDC will not be developing a sediment remedial goal for Eighteenmile Creek as part of the scope of work described in Gustavson et al. (2010); however, this could be undertaken as a follow-up task.

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BUI and Projects/Actions to Address Impairments

For each of the five impaired beneficial uses at the Eighteenmile Creek AOC (see Table 1-1), the cause(s) of the impairment and recommended actions to correct the situation are described. If an action is recommended for more than one BUI, the same action is described in each table for each BUI it addresses. In addition, rough cost estimates for recommended actions are provided (see Table 2-1). The discussion below is organized by BUI, typically with a subheading for each delisting criterion for that BUI.

	Approximate Cost Es-	
Action	timate ¹	Remarks
Inactive HWS remediation: Eight-	\$16,178,000 (Corridor	See Section 2.1 and Ap-
eenmile Creek Corridor (Site	Site) <u>\$5,614,000 (Flint-</u>	pendix B.1 for basis of
932121) and Former Flintkote Plant	<u>kote).</u>	cost estimate.
(Site B-00161-9).	\$21,792,000 (total)	
Sediment remediation FS/RD for in-	\$2.2 million (FS)	See Section 2.1 for basis
stream sediment in Eighteenmile	<u>\$1.5 million (RD)</u>	of cost estimate.
Creek.	\$3.7 million (total)	
Remediation of in-stream contami-	\$28.8 to 40.3 million	See Section 2.1 and Ap-
nated sediments (excluding the por-		pendix B.2 for basis of
tion of the creek channel within the		cost estimate.
corridor site).		
Baseline sampling and long-term,	\$65,950 (baseline)	See Section 2.1 and Ap-
post-remediation monitoring of fish	\$59,950 (long-term)	pendix B.3 for monitoring
from different trophic levels.		program details and basis
		of cost estimate. Long-
		term monitoring cost esti-
		mate is for one round (i.e.,
		each time the sampling is
		done).

Table 2-1 Summary of Cost Estimates for Recommended Actions in the Eighteenmile Creek AOC and Watershed

2 BUI and Projects/Actions to Address Impairments

Table 2-1 Summary of Cost Estimates for Recommended Actions in the Eighteenmile Creek AOC and Watershed Creek AOC

	Approximate Cost Es-	
Action	timate ¹	Remarks
Pilot study on treatment of contami- nated sediments with powdered ac- tivated carbon to reduce PCB bioavailability.	\$70,820 Up to \$512,000 depend-	See Section 2.1 and Ap- pendix B.4 for description of study and basis of cost estimate. See Appendix B 5 for ba-
establish site-specific sediment re- medial goals for PCBs in Eighteen- mile Creek.	ing on the amount of ad- ditional data collection.	sis of cost estimate.
Mink survey and exposure assess- ment for Eighteenmile Creek AOC and watershed.	\$83,400	See Section 2.2.1 and Appendix B.6 for project description and basis of cost estimate.
Continued annual fish stocking and pen rearing.	\$298,930	See Section 2.2.1 and Appendix B.7 for basis of cost estimate.
Inactive HWS remediation: Upper Mountain Road (Site 932112).	\$681,000 to \$8,818,000	See Section 2.2.1 for basis of cost estimate.
Baseline sampling and long-term, post-remediation monitoring of the AOC benthic community.	\$41,570 (baseline) \$33,320 (long-term)	See Section 2.4 and Appendix B.8 for monitoring program details and basis of cost estimate. Long-term monitoring cost estimate is for one round (i.e., each time the sampling is done).
Prepare technical memorandum to NYSDEC regarding modification to RIBS sampling in Eighteenmile Creek.	\$1,800	See Section 2.4 for basis of cost estimate.

Note: 1 = 2011 dollars.

Key:

- AOC = Area of Concern.
- BUI = Beneficial Use Impairment.

FS = Feasibility Study.

HWS = Hazardous Waste Site.

NYSDEC = New York State Department of Environmental Conservation.

PCB = Polychlorinated biphenyls.

RD = Remedial Design.

RIBS = Rotating Integrated Basin Studies.

2.1 BUI #1 -- Restrictions on Fish and Wildlife Consumption

Both human and ecological receptors using the Eighteenmile Creek system may be at risk from PCBs and perhaps other chemicals in fish based on recent investigations (E & E 2009b) and current fish consumption advisories (NYSDOH 2010). Elevated levels of PCBs in fish in Eighteenmile Creek appear to be the result of bioaccumulation from sediment (USACE 2004a, b; Gustavson et al. 2010). The situation above Burt Dam is worse than in the AOC; that is, sediment PCB levels are greater and fish advisories more stringent above the dam. Recent sediment sampling by E & E for EPA shows that surface sediment PCB levels are greater in the portion of the creek near the source areas in Lockport than in downstream reaches (see Appendix A.2). Source areas along the creek in Lockport were characterized by NYSDEC (2006a) and E & E (2009a). Remediation of these upstream areas is critical for addressing both delisting criteria for this BUI—*No AOC-specific Advisories* and *No Upstream Causes of AOC Impairment* (see Table 1-1).

Recommended Actions

- Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9). Total cost estimate: \$21,792,000 (\$16,178,000 + \$5,614,000, respectively). NYSDEC (2010b) estimated an overall cost of \$16.2 million for remediation of Operable Units (OUs) 1, 3, 4, 5, and 6 within the Corridor Site. The estimated costs of the preferred alternative for each OU are: OU 1–Eighteenmile Creek and Millrace, \$8,818,000; OU 3–Former United Paperboard Property, \$1,985,000; OU 4–Upson Park, \$3,438,00; OU 5–White Transportation Property, \$681,000; and OU 6–Water Street Residential Properties, \$1,256,000. For the Former Flintkote Plant Site (OU2), NYSDEC (2006b) estimated remedial costs to be \$5.6 million. See Appendix B.1 for additional information regarding these cost estimates.
- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek. Cost estimates: \$2.2 million for FS and \$1.5 million for <u>RD</u>. These estimates are based on E & E's understanding of the Eighteenmile Creek system, our understanding of data gaps that must be filled before the FS can be completed, and experience in developing sediment remediation FS and RD reports for other sites on the Great Lakes and elsewhere. We estimate that 30 to 40% of the FS cost estimate may be needed to address data gaps. For example, developing a better understanding of sediment and PCB transport in the Eighteenmile Creek system will involve additional data collection and modeling.
- Remediation of In-Stream Contaminated Sediments (excluding the portion of the creek channel within the Eighteenmile Creek Corridor Site). Cost estimate: \$28.8 to 40.3 million. To arrive at a rough cost estimate for this action, E & E examined remedial costs for other large contaminated sediment sites on

2 BUI and Projects/Actions to Address Impairments

the Great Lakes (see Appendix B.2). Actual or estimated remedial costs for over 90 sediment projects are available (www.epa.gov/glla/remed/ GreatLakesSedimentManagementPlan.pdf). The costs for completed sediment remediation projects range from \$2,000,000 to \$97,000,000 for remediation of 5,000 to 784,000 cubic yards of contaminated sediments. For these sites, there is a correlation between sediment volume remediated and cost (r-squared = 0.9227; n = 12; cost = 114.97[volume] + 5,814,229). If one assumes that the volume of sediment requiring remediation at Eighteenmile Creek is between 200,000 and 300,000 cubic yards, then remedial costs are predicted to range from \$28.8 to 40.3 million based on the above relationship. Regarding implementation of sediment remediation at Eighteenmile Creek, E & E recommends that this action not begin until after Corridor Site remediation is complete. We also recommend that remediation of in-stream sediment begin with the reach of Eighteenmile Creek closest to the Corridor site and move progressively downstream, culminating with remediation of contaminated sediment in the navigation channel of Olcott Harbor. Sediment remediation of the navigational channel will have the added benefit of addressing BUI #7 (Restrictions on Dredging Activities).

- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels. Cost estimates: \$65,950 (baseline) and \$59,950 (post-remedial). The costs of baseline sampling and one round of post-remedial sampling are estimated to be \$65,950 and \$59,950, respectively. The estimate for post remedial sampling is less than the estimate for baseline sampling because the Sampling and Analysis Plan (SAP) prepared for baseline sampling is assumed to be useful for post-remedial sampling with little or no modification. This cost estimate is based on collection and analysis of five forage fish composite samples and five game fish samples from each of three reaches of Eighteenmile Creek: (1) below Burt Dam; (2) between Newfane and Burt Dams; and (3) upstream from Newfane Dam. The fish samples will be analyzed for PCBs, lipids, and percent moisture. Support for this cost estimate is provided in Appendix B.3.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability. Cost estimate: \$70,820. This in situ technique binds toxic organic chemicals in sediments and reduces uptake into the aquatic food web and toxic impacts to the benthic community. The method involves use of a high pressure water jet to inject PAC at varying depths into contaminated sediments. Up to 90% reduction in PCB bioavailability has been observed at sites where this method has been used (http://www.clu-in.org/contaminantfocus/default.focus/sec/Sediments/cat/Overview/. E & E recommends that a laboratory bench-top study be undertaken to evaluate the potential effectiveness of this method for reducing PCB bioavailability in Eighteenmile Creek sediment. If implemented, the study results will be incorporated into the Eighteenmile Creek FS and used to help develop additional remedial alternatives. This treatment method may be useful at Eighteenmile Creek as a polishing step in areas were sediment dredg-

ing is implemented and/or as the principal means of sediment remediation in areas that are difficult or impossible to access for dredging. Appendix B.4 provides additional information about the proposed study and support for the cost estimate. It should be noted that USACE is preparing a factsheet for a potential project for Western Lake Ontario regional stakeholders entitled *Pilot Study on Use of Powdered Activated Carbon to Reduce Bioavailability of Polychlorinated Biphenyls (PCBs) in Eighteenmile Creek Sediment.* The project described in the USACE factsheet and this recommended action are identical.

6. Use of the TrophicTrace (TT) Model (Gustavson et al. 2010) to Establish Site-specific Sediment Remedial Goals for PCBs in Eighteenmile Creek. Cost estimate: Up to \$512,000 (depending on amount of additional data collection). A sediment remedial goal for PCBs in Eighteenmile Creek is needed to define areas of the creek channel in need of remediation. Risk assessment methods based on realistic, site-specific exposure scenarios, exposure parameters, and bioaccumulation factors result in the most reliable remedial goals. A cost estimate and description for this action was provided by Karl Gustavson (see Appendix B.5).

2.2 BUI #3 -- Degradation of Fish and Wildlife Populations

2.2.1 Criterion 1: Wildlife Diversity, Abundance, and Condition in the AOC are Similar to Non-AOC Control Sites

In 2007, E & E (2009b) conducted a fish and wildlife survey in the Eighteenmile Creek AOC and a suitable reference creek, Oak Orchard Creek. This investigation found that diversity and abundance of fish, amphibians, and birds at the Eighteenmile Creek AOC and Oak Orchard Creek were similar, suggesting no impairment for these wildlife groups at Eighteenmile Creek (E & E 2009b). Unfortunately, the mammal survey data from E & E (2009b) were limited and qualitative and therefore inadequate for drawing conclusions with certainty. Further evaluation of mammal diversity and abundance is recommended. E & E recommends that follow-up work be focused on the American mink (*Neovison vison*) because PCB levels in fish from Eighteenmile Creek may be great enough to result in reproductive impairment of mink (E & E 2009b). A project to evaluate the relative abundance of mink in the Eighteenmile Creek system and their dietary exposure to PCBs is described below.

Recommended Actions

1. *Mink Survey and Exposure Assessment for Eighteenmile Creek AOC and Watershed.* Cost estimate: \$83,400. Wellman and Haynes (2006) studied mink, a sentinel species, in the Rochester AOC to address two BUIs: *Degradation of Fish and Wildlife Populations* and *Bird or Animal Deformities or Reproductive Problems*. That study used weather-proof video surveillance equipment to examine mink relative abundance and reproduction (as indicated by the presence of young mink) in and out of the AOC. Implementation of a similar

2 BUI and Projects/Actions to Address Impairments

video surveillance study is recommended for Eighteenmile Creek to determine if mink are present and reproducing along the creek above and below Burt Dam. The video surveillance data for Eighteenmile Creek can be compared with similar data collected by Wellman and Haynes (2006) at Iroquois National Wildlife Refuge and Bergen Swamp to qualitatively evaluate if mink relative abundance in the Eighteenmile Creek system differs from these reference areas. In addition, to better define mink exposure to PCBs in the Eighteenmile Creek AOC and watershed, E & E recommends that the mink exposure assessment presented in E & E (2009b) be reevaluated in light of the new fish PCB data collected in 2010 to support the Eighteenmile Creek TT model (Gustavson et al. 2010). Details regarding this project and support for the cost estimate are provided in Appendix B.6. It should be noted that USACE is preparing a factsheet for a potential project for Western Lake Ontario regional stakeholders entitled Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries. This action is a scaled back version of the project described in that factsheet. If the factsheet project is implemented, then it would be redundant to also implement this action.

An additional action is recommended under this delisting criterion to bolster fish abundance in the AOC.

1. Continued Annual Fish Stocking and Pen Rearing. Cost estimate: \$298,930 annually to stock at 2009 levels. Fish stocking helps to address this delisting criterion by contributing to game fish abundance in the Eighteenmile Creek AOC. Currently, fish stocking in Eighteenmile Creek is done by NYSDEC; however, it is possible that NYSDEC may stop fish stocking in the future for budgetary reasons. Hence, this recommended action is contingent upon future NYSDEC capacity. Details regarding this project and support for the cost estimate are provided in Appendix B.7

2.2.2 Criterion 2: PCBs in Bottom-Dwelling Fish Do Not Exceed Critical Tissue Concentrations for Effects on Fish

This delisting criterion is not being met based on the high levels of total PCBs found in bullheads collected recently from the AOC (E & E 2009b). The problem in the AOC is largely due to upstream sources, primarily the large inventory of PCBs in sediment above Burt Dam and in the Corridor Site in Lockport, New York. Remediation of these sources is critical to satisfying this delisting criterion. Therefore, the projects recommended and described under BUI #1 (Restrictions on Fish and Wildlife Consumption; see Section 2.1) also are recommended here.

Recommended Actions

1. Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9).

- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek.
- 3. Remediation of In-stream Contaminated Sediments.
- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability.
- 6. Use of the Trophic Trace Model (TTM, Gustavson et al. 2010) to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek.

2.3 BUI #5 -- Bird or Animal Deformities or Reproductive Problems

2.3.1 Criterion 1: No Reports of Deformities or Reproductive Problems above Expected Background Levels

No bird or mammal deformities were observed during the 2007 investigation conducted by E & E (2009b). However, that investigation was not designed to detect the types of deformities (e.g., jaw lesions in mink) that may result from PCB exposure. Furthermore, the E & E (2009b) investigation suggested that mink reproduction may be impacted by elevated PCB concentrations in AOC-resident fish. Additional work is recommended to determine if mink in the Eighteenmile Creek AOC and watershed are being affected by PCBs. The *Mink Survey and Exposure Assessment for Eighteenmile Creek AOC and Watershed* project described in Section 2.2.1 also is recommended here because it will provide data relevant to understanding possible mink reproduction problems in the Eighteenmile Creek system.

Sample Set	Species	Number of Samples	Sample Type	Total PCBs (mg/kg)
July 1987 downstream of Burt Dam	Carp	3	Whole fish	mean 9.3
July 1992 downstream of	Largemouth bass	12	Standard Fillet	3.6
Burt Dam	Carp	10	Standard Fillet	6.8
	Smallmouth bass	8	Standard Fillet	1.5
	Brown bullhead	11	Standard Fillet	1.5
July 1992 upstream of Burt	Largemouth bass	11	Standard Fillet	3.8
Dam	Black crappie	12	Standard Fillet	6.5
	White sucker	10	Standard Fillet	3.2
	Northern pike	3	Standard Fillet	5.2
	Rock bass	3	Standard Fillet	2.3
	Walleye	1	Standard Fillet	6.7
	Channel catfish	2	Standard Fillet	15.3

Table 2-2 PCB Concentrations in Eighteenmile Creek Fish

Sample Set	Species	Number of Samples	Sample Type	Total PCBs (mg/kg)
August 2007 downstream of	Brown bullhead	8	Whole fish	0.89 to 6.1
Burt Dam				(mean 3.2)
Source:				

Table 2-2 PCB Concentrations in Eighteenmile Creek Fish

NCSWCD 2008; shading added by E&E.

Key:

- **Bold** = Exceeds U.S. Food & Drug Administration (FDA) limit for human consumption of 2 milligrams per kilogram (mg/kg) for PCBs.
- NCSWCD = Niagara County Soil and Water Conservation District.
- NYSDEC = New York State Department of Environmental Conservation.
 - PCB = Polychlorinated biphenyl.
- Shading = Exceeds NYSDEC fish flesh criterion (0.11 mg/kg) for total PCBs for protection of piscivorous wildlife against carcinogenic and non-carcinogenic effects (Newell et al. 1987).

2.3.2 Criterion 2: Bioaccumulative Chemicals in Bottom-Dwelling Fish Do Not Exceed Levels Established to Protect Fish-Eating Wildlife

PCB levels in bullheads collected from the Eighteenmile Creek AOC were found to be great enough to adversely affect reproduction of piscivorous mammals (i.e., mink; E & E 2009b). In addition, all fish analyzed from Eighteenmile Creek since 1987 exceed the NYSDEC fish flesh criterion for total PCBs for protection of fish-eating wildlife (0.11 milligrams per kilogram [mg/kg]) by an order of magnitude or more (see Table 2-1). As noted in Section 2.1, elevated PCB levels in fish in Eighteenmile Creek are the result of elevated PCB levels in sediment, especially the large inventory of PCBs in sediment above Burt Dam and in the Corridor Site in Lockport, New York. Remediation of these sources is critical to satisfying this delisting criterion. Therefore, the six projects recommended to address BUI #1 (Restrictions on Fish and Wildlife Consumption; see Section 2.1) also are recommended here.

Recommended Actions

- 1. Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9).
- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek.
- 3. Remediation of In-stream Contaminated Sediments.
- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability.

6. Use of the Trophic TraceModel (TTM, Gustavson et al. 2010) to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek.

2.3.3 Criterion 3: Bioaccumulative Chemicals in Sediment Do Not Exceed NYSDEC Criteria for Adverse Effects on Wildlife

PCB levels in surface sediment from Eighteenmile Creek greatly exceed the NYSDEC (1999) PCB sediment bioaccumulation criterion for wildlife protection (0.014 mg/kg for 1% organic carbon). The exceedance of the criterion is generally greatest in the portion of the creek immediately downstream from the Corridor Site in Lockport, New York, where the average surface sediment total PCB concentration is 9.7 mg/kg (see Appendix A.2). However, surface sediment in all other reaches of the creek also exceeded the criterion (see Appendix A.2). Remediation of upstream PCB source areas and of sediment throughout the creek is critical to satisfying this delisting criterion. Therefore, the projects recommended to address BUI #1 (Restrictions on Fish and Wildlife Consumption; see Section 2.1) also are recommended here.

Recommended Actions

- 1. Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9).
- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek.
- 3. Remediation of In-Stream Contaminated Sediments.
- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability.
- 6. Use of the Trophic Trace Model (TTM, Gustavson et al. 2010) to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek.

Two additional projects identified by NCSWCD (2010) in the *December 2010* Addendum to the Stage 1/2 RAP are included under this delisting criterion because they will help reduce inputs of bioaccumulative chemicals and other substances to Eighteenmile Creek. These projects are:

 Continued Discharge Permit Monitoring and Renewal (State Pollution Discharge Elimination System [SPDES]). Cost estimate: Not provided. NYSDEC runs the SPDES program in New York State currently and is expected to continue doing so.

2 BUI and Projects/Actions to Address Impairments

2. Inactive Hazardous Waste Site Remediation: Upper Mountain Road—Site #932112. Cost estimate: \$681,000 to \$8,818,000. Data collected by NYSDEC (2007a) during the site investigation suggests that the Old Upper Mountain Road Site is a contaminant contributor to Eighteenmile Creek. A wide range of contaminants including volatiles, PAHs and other semivolatiles, metals, pesticides, and PCBs are present in site soils at levels in excess of NYSDEC cleanup standards. E & E suspects that the cost to remediate the Upper Mountain Road site will be similar to the cost of remediation of one to two OUs at the Eighteenmile Creek Corridor site. Estimated remedial costs for the Corridor Site range from \$681,000 for OU 5 (White Transportation Property) to \$8,818,000 for OU 1 (Eighteenmile Creek and Millrace) (see Section 2.1).

2.4 BUI #6 -- Degradation of Benthos

Available benthic community data from the NYSDEC Rotating Integrated Basin Study (RIBS) program are insufficient to determine with confidence the true status of this BUI in the Eighteenmile Creek AOC (NYSDEC 2007b). Nonetheless, impairment is suspected based on the ubiquitous nature of sediment contamination in the Eighteenmile Creek watershed. Also, a recent investigation by Makarewicz and Lewis (2010) identified significant ongoing sources of nutrients and total suspended solids (TSS) to the Eighteenmile Creek watershed. Some nutrients (e.g., unionized ammonia-nitrogen) can be toxic to benthic life under certain conditions. High TSS can adversely affect benthic organisms by smothering their habitat. There are three delisting criteria for this BUI. Two of the criteria are based on benthic community composition and one criterion is based on sediment toxicity. Only one of the three criteria needs to be satisfied to delist this BUI; however, a single well-designed project could provide the data needed to evaluate all three criteria. Two such projects are described below.

Recommended Actions

- Baseline Sampling and Long-term, Post-remediation Monitoring of the AOC Benthic Community. Cost estimates: \$41,570 (baseline) and \$33,320 (postremedial). The costs of baseline sampling and one round of long-term, postremedial sampling are estimated to be \$41,570 and \$33,320, respectively. The estimate for post-remedial sampling is less than the estimate for baseline sampling because the SAP prepared for baseline sampling will be useful for post-remedial sampling with little or no modification. This action will examine benthic macroinvertebrate community composition, sediment toxicity, and sediment chemistry at three locations in the AOC. Additional details and support for this cost estimate are provided in Appendix B.8.
- Continued RIBS Assessments in the AOC with Modification as Appropriate to Collect Data Required to Advance Delisting. Cost Estimate: \$1,800. The NYSDEC RIBS sampling program does not evaluate benthic community composition or sediment toxicity in the Eighteenmile Creek AOC (NYSDEC 2007b). However, E & E understands that NYSDEC is open to suggestions regarding improving the program to better meet the needs of the public. For

this project, E & E will prepare a brief technical memorandum to NYSDEC proposing modifications to the RIBS sampling program in Eighteenmile Creek so that the resulting RIBS data better support the BUI delisting process. The cost estimate for this task will include the time (12 hours at \$150 per hour) needed to prepare the memorandum and communicate with NCSWCD and NYSDEC regarding the recommendations. We expect that the memorandum will be provided to the Eighteenmile Creek RAP Coordinator, who will forward the memorandum to NYSDEC.

In addition, because sediment quality in the AOC is impaired as a result of the widespread sediment contamination in areas upstream from the AOC, the six projects described in Section 2.1 also are relevant to the eventual delisting of this BUI. These projects are:

- 1. Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9).
- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek.
- 3. Remediation of In-stream Contaminated Sediments.
- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability.
- 6. Use of the Trophic Trace Model (TTM, Gustavson et al. 2010) to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek.

Also relevant to the eventual delisting of this BUI are the last two projects listed in Section 2.3.3; these projects are:

- 1. Continued Discharge Permit Monitoring and Renewal (SPDES).
- 2. Inactive Hazardous Waste Site Remediation: Upper Mountain Road—Site #932112.

2.5 BUI #7 -- Restrictions on Dredging Activities

Dredge spoils from the AOC are not suitable for open-lake disposal or beneficial uses because of elevated levels of PCBs and metals. Elevated concentrations of these contaminants in AOC sediments are the result of upstream sources, primarily the large inventory of PCBs and metals in sediment above Burt Dam and in the Lockport Corridor Site, contributions from inactive hazardous waste sites, and potential contributions from ongoing, regulated discharges. Remediation and continued control of these sources are critical to the eventual delisting of this BUI.
Therefore, the following projects identified and described in Section 2.1 also are recommended to address this beneficial use impairment.

Recommended Actions

- 1. Inactive Hazardous Waste Site Remediation: Eighteenmile Creek Corridor (Site 932121) and Former Flintkote Plant (Site B-00161-9).
- 2. Sediment Remediation Feasibility Study (FS) and Remedial Design (RD) for Eighteenmile Creek.
- 3. *Remediation of In-stream Contaminated Sediments*. As mentioned in Section 2.1, it is expected that remediation of in-stream sediment will begin within the reach of Eighteenmile Creek closest to the Corridor Site and move progressively downstream, culminating with sediment remediation in the navigational channel of Olcott Harbor. Remediation of the navigational channel will directly address this BUI. Also, it is expected that remediation of this final portion of the creek will be a multiagency effort involving USACE, which has authority for navigational dredging, EPA, which has authority for sediment remediation under the GLLA, and other agencies.
- 4. Baseline Sampling and Long-term, Post-remediation Monitoring of Fish from Different Trophic Levels.
- 5. Pilot Study on Treatment of Contaminated Sediments with Powdered Activated Carbon to Reduce PCB Bioavailability.
- 6. Use of the Trophic Trace Model (TTM, Gustavson et al. 2010) to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek.

3

Summary of Proposed Actions and Overall Delisting Strategy

Table 3-1 lists the actions identified in Section 2 and shows their relationships to the delisting criteria for each BUI. The actions can be divided into three categories: (1) remediation; (2) monitoring and assessment; and (3) other. E & E assigned a score to each action. The score equals the tally of the "X"s in the delisting criteria columns in Table 3-1. The maximum score is 11, which corresponds to the number of delisting criteria for the five Eighteenmile Creek BUIs. The remediation projects all received high scores, 8 or 9, because these actions address the cause of most of the BUIs (i.e., PCB-contaminated sediments). The assessment and monitoring actions received comparatively low scores, except for the fish monitoring action. Fish tissue analysis is a good indicator of PCB contamination in aquatic systems and therefore the fish monitoring action will provide a measure of the effectiveness of remedial actions in reducing PCB levels in Eighteenmile Creek sediments. The two actions in the other category also received comparatively low scores. A low score indicates that a project addresses only a few, but not all, of the delisting criteria. All of the projects identified in this report are important for BUI delisting and, eventually, delisting of the AOC as a whole.

Table 3-2 presents an approximate schedule for implementing the actions identified above. In essence, Table 3-2 represents the overall strategy for delisting the individual BUIs and, eventually, the Eighteenmile Creek AOC as a whole. The following actions are recommended:

- It is recommended that remediation of the Eighteenmile Creek Corridor Site and Former Flintkote Plant Site be undertaken before remediation of in-stream contaminated sediments. Because acceptable remedial alternative plans for these sites have been proposed (NYSDEC 2010b, 2006b), it is anticipated that the actual remediation of these sites can be conducted within the next approximately six years.
- It is recommended that the FS and RD for the Upper Mountain Road site be completed within the next approximately three years and site remedial work be completed within three years thereafter.

3 Summary of Proposed Actions and Overall Delisting Strategy

- It is recommended that an FS and RD for contaminated sediment in Eighteenmile Creek, excluding the Corridor Site, be developed during the next approximately six years, concurrent with remediation of the Eighteenmile Creek Corridor Site, Former Flintkote Plant Site, and Upper Mountain Road Site.
- We recommend that two actions—use of the TrophicTrace model to develop a sediment remedial goal for Eighteenmile Creek and a pilot study on treatment of sediment with PAC to reduce PCB bioavailability—can be implemented within the next two years. Both actions will provide data useful for developing remedial alternatives for the FS/RD for in-stream contaminated sediments in Eighteenmile Creek.
- Remediation of in-stream contaminated sediment is assumed to begin as soon as possible after the FS/RD for in-stream contaminated sediment is developed and HWS remediation in Lockport, New York, is completed.
- It is expected that the mink survey and exposure assessment project can be completed in either 2011 or 2012. This project is designed to be completed over the course of a calendar year. It should be noted that USACE is currently preparing a factsheet for a potential project for Western Lake Ontario regional stakeholders entitled Survey for Levels of Bioaccumulative Chemicals in Wild-life Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries, which, if completed, should satisfy the data needs of the Bird or Animal Deformities BUI.
- Baseline sampling of fish from different trophic levels and baseline benthiccommunity sampling should be implemented before the onset for remedial work at HWSs in Lockport, New York. Long-term monitoring of fish and benthos should be implemented every five years after baseline sampling.
- Three ongoing NYSDEC programs—continued RIBS assessments, annual fish stocking, and SPDES discharge permit monitoring and renewal—are assumed to continue indefinitely to provide ongoing stewardship for the Eight-eenmile Creek system. Currently, it is unknown if the RIBS program can be modified by NYSDEC to include a sample location in the Eighteenmile Creek AOC. If not, then all future benthic community data for the AOC will come from the *Baseline Sampling and Long-term Monitoring of the AOC Benthic Community* project (see Section 2.4 and Appendix B.8).
- Lastly, after baseline monitoring and each round of long-term monitoring of fish and benthos, the RAC should re-evaluate the status of each BUI based on new data and recommend delisting BUIs, if appropriate. Revision of delisting criteria, if appropriate and desirable, may be considered at these points in the overall process.

Table 3-1 Summary of Relationships Between Proposed Actions and BUIs for Eighteenmile Creek

		BUI 1: Restrict	tions on Fish	BUI 3: Degrad	ation of Fish	BUI 5: Bi	ird or Animal	Deformities or		BUI 7: Restrictions		
		and Wildlife C	Consumption	and Wildlife	Populations	Re Oritorion 4	productive P	roblems	BUI 6: D	egradation of	Benthos	on Dredging
			Criterion 2	Wildlife	PCB	Criterion 1		Criterion 3 Chemical levels in sediment <		Acceptable	Criterion 3	
Action	Score*	No AOC-specific advisories	No upstream causes of impairment	abundance in AOC similar to reference area	dwelling fish less than 440	No reports of deformities	chemical residues in fish < NYSDEC fish flesh criteria	NYSDEC fish & wildlife bioaccumulation sediment criteria	Non- impacted or slightly impacted benthic community	species richness, EPT richness, and other metrics	No toxicity compared with controls	NO restrictions on dredging or disposal of dredged sediment
Remediation			inipalition		pg/rg	derermities	onterna	ornorna	community	methos.		Scament
FS and RD for Remediation of In-stream Contaminated Sediments	9	X	X		X		Х	X	Х	X	Х	Х
Inactive HWS Remediation: Upper Mountain Road (Site 932112)	8	Х	Х		X			X	Х	X	Х	Х
Inactive HWS Remediation: Corridor Site (Site 932121) and Flintkote (B-00161-9)	9	Х	X		Х		Х	X	Х	X	Х	Х
Pilot Study on Treatment of Contaminated Sediments with PAC to Reduce PCB Bioavailability	9	Х	Х		Х		Х	X	Х	X	Х	Х
Remediation of In-stream Contaminated Sediments	9	X	X		X		Х	X	Х	X	Х	Х
Use TTM to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek	9	X	Х		X		Х	X	Х	Х	Х	X
Monitoring and Assessment		1	1	1	1					1		
Mink Survey and Exposure Assessment for Eighteenmile Creek AOC and Watershed	2			Х		Х						
Baseline Sampling and Long- term Monitoring of Fish from Different Trophic Levels	9	X	X		X		X	X	Х	X	Х	X
Baseline Sampling and Long- term Monitoring of the AOC Benthic Community	3								Х	X	Х	
Continued NYSDEC RIBS Assessments with Modifications to Include AOC	3								Х	X	Х	

Table 3-1 Summary of Relationships Between Proposed Actions and BUIs for Eighteenmile Creek

		BUI 1: Restrict and Wildlife C	tions on Fish onsumption	BUI 3: Degrad and Wildlife I	ation of Fish Populations	BUI 5: Bi Re	rd or Animal productive P	Deformities or roblems	BUI 6: D	egradation of	Benthos	BUI 7: Restrictions on Dredging
		Criterion 1	Criterion 2	Criterion 1	Criterion 2	Criterion 1	Criterion 2	Criterion 3	Criterion 1	Criterion 2	Criterion 3	Criterion 1
Action	Score*	No AOC-specific advisories	No upstream causes of impairment	Wildlife diversity & abundance in AOC similar to reference area	PCB levels in bottom- dwelling fish less than 440 µg/kg	No reports of deformities	Chemical residues in fish < NYSDEC fish flesh criteria	Chemical levels in sediment < NYSDEC fish & wildlife bioaccumulation sediment criteria	Non- impacted or slightly impacted benthic community	Acceptable species richness, EPT richness, and other metrics.	No toxicity compared with controls	No restrictions on dredging or disposal of dredged sediment
Other		1	1		1							
Continued Annual Fish	1			Х								
Stocking and Rearing												
Continued SPDES Discharge	4							Х	Х	X	Х	
Permit Monitoring and												
Renewal												

Note:

* Score is based on a tally of the Xs in the delisting criteria columns; maximum value is 11.

Key:

- AOC = Area of Concern.
- BUI = Beneficial Use Impairment. EPT = Ephemeroptera, Plecoptera, Trichoptera
- FS = Feasibility Study.
- HWS = Hazardous Waste Site.
- < = less than.
- NYSDEC = New York State Department of Environmental Conservation.
- PAC = powdered activated carbon.
- PCBs = polychlorinated biphenyls. RD = Remedial Design.
- RIBS = Rotating Integrated Basin Studies.
- SPDES = State Pollutant Discharge Elimination System.
- TTM = TrophicTrace model.
- $\mu g/kg = micrograms per kilogram.$

Table 3-2 Action Implementation Strategy for the Eighteenmile Creek AOC.

								Year ((appro)	(imate)									
Action	2011	2012	2013	2014	2015	2016	2017	2018	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	-
Remediation																			
FS and RD for Remediation of In-stream Contaminated Sediments																			Occurs during H
Inactive HWS Remediation: Eighteenmile Creek Corridor (Site 932121) and Flintkote (B-00161-9)																			Recommended
Inactive HWS Remediation: Upper Mountain Road (Site 932112)																			FS/RD preparat
Pilot Study on Treatment of Contaminated Sediments with PAC to Reduce PCB Bioavailability																			Implementation
Remediation of In-stream Contaminated Sediments																			Implementation
Use TTM to Establish Sediment Remedial Goals for PCBs in Eighteenmile Creek																			Implementation
Monitoring and Assessment																			
Mink Survey and Exposure Assessment for Eighteenmile Creek AOC and Watershed																			To be implement
Baseline Sampling and Long-term Monitoring of Fish from Different Trophic Levels																			Baseline sampli
Baseline Sampling and Long-term Monitoring of the AOC Benthic Community																			Baseline sampli
Continued NYSDEC RIBS Assessments with Modifications to Include AOC Sampling**																			Ongoing NYSE
Other																			
Continued Annual Fish Stocking and Rearing																			Ongoing NYSE
Continued SPDES Discharge Permit Monitoring and Renewal																			Ongoing NYSE
BUI Status Check																			
Evaluate Attainment of Delisting Criteria and Delist BUIs as Appropriate																			Do after each ro

Key:

AOC = Area of Concern.

BUI = Beneficial Use Impairment.

FS = Feasibility Study.

HWS = Hazardous Waste Site.

NYSDEC = New York State Department of Environmental Conservation.

PAC = powdered activated carbon.

PCBs = polychlorinated biphenyls.

RD = Remedial Design.

RIBS = Rotating Integrated Basin Studies.

SPDES = State Pollutant Discharge Elimination System.

TTM = TrophicTrace model.

WLO = Western Lake Ontario.

Notes:

Indicates that project is implemented or ongoing during that calendar year.

* Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries.

** At this time, it is unknown if NYSDEC will be able to modify the RIBS sampling for Eighteenmile Creek to include a site in the AOC.

Remarks

HWS remediation in Lockport; may require < 5 years.

that remedial work be implemented in the next 6 years.

tion from 2011 to 2013 with remediation from 2014 to 2016 recommended.

n in 2011or 2012 recommended.

assumed to require 5 years.

n in 2011or 2012 recommended.

nted in 2011 or 2012, if WLO factsheet project* does not proceed. ing to occur before HWS remediation; with monitoring every 5 years thereafter. ing to occur before HWS remediation; with monitoring every 5 years thereafter. DEC program assumed to continue, with sampling every 5 years.

DEC program assumed to continue. DEC program assumed to continue.

ound of sampling.



Conclusions

This report identifies and describes actions that are critical to addressing BUIs in Eighteenmile Creek and provides rough cost estimates for these actions. Based on this exercise, the following conclusions can be drawn:

- The five BUIs at Eighteenmile Creek are largely the result of the large inventory of PCBs in sediment upstream from Burt Dam and subsequent bioaccumulation of PCBs in fish.
- A suite of actions originating at the local, state, and federal levels are required to remediate source areas in Lockport, New York, and in-stream sediments between Lockport and the mouth of the creek at Lake Ontario. Some actions have been taken (e.g., FS/RD for the Eighteenmile Creek Corridor Site and Former Flintkote Plant Site, sediment investigation for Eighteenmile Creek above Burt Dam), but much still remains to be done (see Appendix C for a timeline of previous investigations of Eighteenmile Creek).
- Collectively, the actions identified in this report should be capable of eliminating BUIs in Eighteenmile Creek within 10 to 15 years, if the approximate schedule in Table 3-2 can be followed. The availability of federal and state funds for the large-scale remediation projects that are needed will be a critical factor in deciding whether the schedule can be kept.
- Coordination between local, state, and federal groups under strong local leadership is needed to advance the overall BUI delisting process for Eighteenmile Creek.

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A Data Summaries from the GLLA Sediment Characterization Study at Eighteenmile Creek

Appendix A: Sediment Data from Recent Investigations

This appendix presents preliminary sediment data for polychlorinated biphenyls (PCBs) and selected metals collected recently (2009 and 2010) from Eighteenmile Creek above Burt Dam. Appendix A.1 presents a series of figures showing total PCB levels in surface sediment. Appendix A.2 includes an abstract and poster presented at the Sixth International Conference on Remediation of Contaminated Sediments in New Orleans, Louisiana from 7 to 11 February 2011.



Reach 3 2009 Site Characterization PCB Results



Reach 4 2009 Site Characterization PCB Results





Reach 5 2009 Site Characterization PCB Results



Reach 6 Section 1 2009 Site Characterization PCB Results



Reach 6 Section 2 2009 Site Characterization PCB Results



Reach 7 Section 1 2009 Site Characterization PCB Results



Reach 7 Section 2 Part 1 2009 Site Characterization PCB Results



Reach 7 Section 2 Part 2 2009 Site Characterization PCB Results



Reach 7 Section 3 2009 Site Characterization PCB Results

Great Lakes Legacy Act Assessment of the Migration of Contaminants from Upstream Sources in the Eighteenmile Creek AOC



Mitigation of these impacts from contaminated sediments is critical because the AOC is the second most visited fishing destination in the Lake Ontario basin, attracting up to 15,000 anglers annually.

Eighteenmile Creek, Niagara County, New York is designated as a Great Lakes Area of Concern (AOC) on Lake Ontario. The AOC, considered the "Impact Area," includes Olcott Harbor at the mouth of the creek and extends upstream to Burt Dam, approximately 2 miles south. The "Source Area" extends another 13 miles to Lockport and the New York State (NYS) Barge Canal. Historical investigations indicated that the sediments within the AOC and in the Lockport area are contaminated with PCBs, metals, and PAHs. The U.S. EPA GLNPO Great Lakes Legacy Act (GLLA) site characterization project in the AOC is assessing the migration of contaminants between the 'Impact Area" and "Source Area".

Recent bioaccumulation studies performed in the AOC ("Impact Area") by the U.S. Army Corps of Engineers (USACE) and under a grant from U.S EPA Region 2 indicate that PCB levels in surficial sediments are highly bioavailable and present a bioaccumulation risk and metal contamination may exert chronic toxicity (USACE, 2004). Concentrations of PCBs in brown bullheads are 10 times greater than background and exceed critical PCB tissue concentrations (E & E, 2009). Characterizing the source of this contamination is critical to addressing impacts on human health, fish, and wildlife and moving the AOC toward delisting.





Delineation of the natu of PCB contamination isolated pockets of high concentrations of conta sediment (>50 ppm) ir with general mixing of sediment from upstream downstream. On avera concentrations in the s are lower than subsurfa indicating contamination is from values by up to a factor of 50.

Analysis of remedial alternatives is challenging because of the length of creek, volume of contaminated sediment, and isolated areas of sediment deposition. Location of sediment depositional areas and assessment of impacts of additional flows on sediment transport from the Barge Canal draining and East Branch of the watershed are under investigation.



Mary Beth G. Ross (ross.marybeth@epa.gov) [U.S. Environmental Protection Agency (EPA) Great Lakes National Program Office (GLNPO), Chicago, Illinois, USA]

Marcia Meredith Galloway (mgalloway@ene.com) [Ecology and Environment, Inc, (E & E) Lancaster, New York, USA]

Jewelle I. Keiser, PG (Jewelle.Keiser@CH2M.com) [CH2M HILL, Milwaukee, Wisconsin, USA]

re and extent			Averag	ge Cont	aminar	nt Con	centrati	ons by R	each		
h			Surface			Subsurfac	е	Wetlands, Historical Creek Channels and Tributaries			
aminated		PCBs	PAHs		PCBs	PAHs		PCBs	PAHs		
nterspersed		(total) (ug/kg)	(total) (ug/kg)	LEAD (mg/kg)	(total) (ug/kg)	(total) (ug/kg)	LEAD (mg/kg)	(total) (ug/kg)	(total) (ug/kg)	LEAD (mg/kg)	
contaminated	R2	410	1800	300	1700	4600	2000				
n to	R3	1300	2900	600	1900	5900	2200	320	2100	380	
	R4	2400	30000	480	380	21000	270	150	1200	130	
age,	R5	340	3600	510	400	1900	790	490	27000	290	
urface samples	R6	330	2700	370	1400	10000	780	280	4000	360	
ace samples	R7	9700	28000	560	7500	34000	720	770	10000	280	
on is from											

historical sources. Data from wetlands, historical creek channels, and tributaries support this conclusion. Concentrations of metals as represented by lead generally follow PCB concentration patterns. PAHs were also found throughout the creek but their concentration showed greater variability and the potential for other ongoing sources. Concentrations of all contaminants exceed various human and ecological risk based screening criteria



Over 500 samples were collected from 39 vibracore and 166 hand core/shovel locations. Samples were tested for PCBs, PAHs, and metals contamination.

GLLA Assessment of the Migration of Contaminants from Upstream Sources in the Eighteenmile Creek AOC

Mary Beth G. Ross (<u>ross.marybeth@epa.gov</u>) [U.S. Environmental Protection Agency (EPA) Great Lakes National Program Office (GLNPO), Chicago, Illinois, USA] *Marcia Meredith Galloway* (<u>mgalloway@ene.com</u>) [Ecology and Environment, Inc, (E & E) Lancaster, New York, USA] Jewelle I. Keiser, PG (<u>Jewelle.Keiser@CH2M.com</u>) (CH2M HILL, Milwaukee, Wisconsin, USA)

Eighteenmile Creek, Niagara County, New York is designated as a Great Lakes Area of Concern (AOC) on Lake Ontario. The AOC, considered the "Impact Area," includes Olcott Harbor at the mouth of the creek and extends upstream to Burt Dam, approximately 2 miles south. The "Source Area" extends another 13 miles to Lockport and the New York State (NYS) Barge Canal. Historical investigations indicated that the sediments within the AOC and in the Lockport area are contaminated with PCBs, metals, and dioxin. Recent bioaccumulation studies performed in the AOC Impact Area by the U.S. Army Corps of Engineers (USACE) and under a grant from U.S EPA Region 2 indicate that PCB levels in surficial sediments are highly bioavailable and present a bioaccumulation risk and metal contamination may exert chronic toxicity (USACE, 2008). Concentrations of PCBs in brown bullheads are 10 times greater than background and exceed critical PCB tissue concentrations (E & E, 2009). Mitigation of these impacts from contamination sediments are critical because the AOC is the second most visited fishing destination in the Lake Ontario basin, attracting up to 15,000 anglers annually.

The U.S. EPA GLNPO Great Lakes Legacy Act (GLLA) site characterization project in the AOC is assessing the migration of contaminants from the upstream Source Areas. The project builds on the NYS Department of Environmental Conservation (DEC) assessment and proposed remediation plan for the upstream source area adjacent to the NYS Barge Canal. The GLLA project includes characterization of 3 miles of deep sediment in the impoundment behind two dams and 9 miles of shallow creek bed sediment that runs through isolated rural areas downstream of the source area. Results of over 300 samples collected from 39 vibracores and 200 hand cored samples were evaluated for PCBs, PAHs, and metals contamination.

Delineation of the nature and extent of PCB contamination indicate isolated pockets of high concentrations of contaminated sediment (>50 ppm) interspersed with general mixing of contaminated sediment from upstream to downstream. Data from wetlands, historical creek channels and tributaries indicate the source of PCB contamination is limited to upstream areas. PAHs and metals were also found throughout the creek but the concentration showed greater variability and additional sampling to investigate other potential sources is ongoing. PCBs and metals were found at elevated levels in subsurface sediments in the impoundment areas. Concentrations of all contaminants exceed various human and ecological risk based screening criteria values by up to a factor of 50.

Analysis of remedial alternatives is challenging because of the length of creek, volume of contaminated sediment, and isolated areas of sediment deposition. Location of sediment depositional areas and assessment of impacts of additional flows on sediment transport from the canal draining and East Branch of the watershed are under investigation.



Appendix B Rough Cost Estimates and Descriptions of Recommended Actions

This appendix presents rough cost estimates and descriptions of recommended actions to advance delisting of beneficial use impairments at Eighteenmile Creek, Niagara County, New York. This appendix includes seven subsections:

- Appendix B.1 -- Remedial Costs for the Eighteenmile Creek Corridor Site and Former Flintkote Plant Site, Lockport, New York.
- Appendix B.2 -- Range of Sediment Remedial Costs for Great Lakes Sediment Sites.
- Appendix B.3 -- Rough Cost Estimate for Baseline Sampling and Long-Term, Post-Remedial Monitoring of Fish from Different Trophic Levels in the Eighteenmile Creek System.
- Appendix B.4 -- Pilot Study on Use of Powdered Activated Carbon to Reduce Bioavailability of Polychlorinated Biphenyls (PCBs) in Eighteenmile Creek Sediment.
- Appendix B.5 Rough Cost Estimate for Use of TrophicTrace Model to Establish Site-specific Sediment Remedial Goals for PCBs in Eighteenmile Creek.
- Appendix B.6 -- Mink Survey and Exposure Assessment within the Eighteenmile Creek Area of Concern (AOC) and Watershed: Project Description and Cost Estimate.
- Appendix B.7 -- Cost Estimate for Stocking Eighteenmile Creek with Salmonid Species.
- Appendix B.8 -- Rough Cost Estimate for Baseline Sampling and Long-Term, Post-Remedial Monitoring of the Benthic Community in the Eighteenmile Creek System.

Appendix B.1.1

Remedial Costs for the Eighteenmile Creek Corridor Site (Site No. 932121), Lockport, New York

Introduction

The New York State Department of Environmental Conservation (NYSDEC), in consultation with the New York State Department of Health (NYSDOH), is proposed remedies for Operable Units (OU) 1, 3, 4, 5 and 6 of the Eighteenmile Creek Corridor Site. These remedies are described in the Proposed Remedial Action Plan (RAP) for the site (NYSDEC 2010). Included below is a summary of the remedial goals and proposed remedial alternatives and their costs identified in the RAP. The site location map and OU map are included in Figures 1 and 2 (form NYSDEC 2010), respectively.

Summary of Remedial Goals

The remediation goals for this site are to eliminate or reduce to the extent practicable:

- Exposures of residents, anglers and workers at or around the site to semivolatile organic compounds (SVOCs), polychlorinated biphenyls (PCBs), and inorganic compounds in surface soil/fill, subsurface soil/fill, and sediment;
- Environmental exposures of flora or fauna to SVOCs, PCBs, and inorganic compounds in surface soil/fill, subsurface soil/fill and sediment;
- The release of contaminants from subsurface soil/fill into groundwater that may create exceedances of groundwater quality standards; and
- The release of contaminants from surface soil/fill and subsurface soil/fill into Eighteenmile Creek and the millrace through erosion and the discharge of contaminated storm water runoff.

Further, the remediation goals for the site include attaining to the extent practicable of:

- 6 NYCRR Part 375 soil cleanup objectives;
- TAGM 4046 soil cleanup objectives when Part 375 soil cleanup objectives are not available; and
- Sediment Screening Concentration Guidelines (SCGs) derived from the Department's Technical Guidance for Screening Contaminated Sediments.

Summary of Proposed Remedial Alternatives

Table B.1-1, below, provides a summary of the costs for the proposed remedial alternatives identified for each OU. Costs of other alternatives that were evaluated and not selected are excluded from the table.

Reference

New York State Department of Environmental Conservation (NYSDEC). 2010. *Proposed Remedial Action Plan, Eighteenmile Creek Corridor Site, Operable Unit No. 1, 3, 4, 5 and 6, Lockport, Niagara County, New York, Site No. 932121*. Prepared by NYSDEC Division of Environmental Remediation. Available from <u>http://www.dec.ny.gov/chemical/49445.html</u> (accessed 12-5-10).

Table B.1-	Table B.1-1 – Summary of Proposed Remedial Alternative Costs for the Eighteenmile Creek Corridor Site.											
Operable Unit	Remedial Alternative(\$)	Capital Costs(\$)	Annual Costs (\$)	Total Present Worth (\$)								
1	Alt 7 - Sediment and Creek Bank Excavation with Restoration and Long-Term Monitoring: Dam and Pump Around	8,566,000	8,300 (annual) 18,200 (periodic)	8,818,000								
3	Alt 3 - Hazardous Waste Removal with Bank Stabilization and Long- Term Monitoring	1,706,000	8,300 (annual) 24,700 (periodic)	1,985,000								
4	Alt 3 - Hazardous Waste Removal with Bank Stabilization and Long- Term Monitoring	3,166,000	8,300 (annual) 22,900 (periodic)	3,438,000								
5	Alt 3 - Hazardous Waste Removal with Bank Stabilization and Long-Term Monitoring	447,000	8,300 (annual) 14,000 (periodic)	681,000								
6	Alt 4 - Limited Excavation with Bank Stabilization and Long-Term Monitoring	1,256,000	0	1,256,000								
	Total Costs	15,141,000	33,200 (annual) 79,800 (periodic)	16,178,000								

Source: NYSDEC (2010)





Appendix B.1.2 Estimates Remedial Costs for Former Flintkote Plant Site, Lockport, New York

Introduction

The New York State Department of Environmental Conservation (NYSDEC or Department) has selected a remedial action for the Former Flintkote Plant Site (B-00161-9) in its Record of Decision (ROD) published in 2006. Included below is a summary of the remedial goals and a description and cost for the selected remedial alternative. A site location map, site features map, and hazardous fill area map are provided as Figures 1, 2, and 7, respectively. The figures were taken directly from NYSDEC (2006) without modification.

Summary of Remedial Goals

The remediation goals for this site are to eliminate or reduce to the extent practicable:

- Exposures of persons at or around the site to semivolatile organic compounds (SVOCs), polychlorinated biphenyls (PCBs), pesticides, and metals in surface soil/fill, subsurface ash/fill, creek and millrace sediment, unfiltered groundwater, sediments in buildings, waste in buildings, and standing water in buildings;
- Environmental exposures of flora or fauna to SVOCs, PCBs, and metals in surface soil/fill, subsurface ash fill, and creek and millrace sediment;
- The release of contaminants from subsurface ash fill into groundwater that may create exceedances of groundwater quality standards; and
- The release of contaminants from surface soil/fill, subsurface ash fill, unfiltered groundwater, sediments in buildings, waste in buildings, and standing water in buildings into Eighteenmile Creek and the millrace through the discharge of contaminated stormwater runoff, discharge of contaminated sediments, waste and standing water in buildings, and erosion of contaminated surface soil/fill and subsurface ash fill.

Further, the remediation goals for the site include attaining to the extent practicable:

- Ambient water quality standards;
- Technical Administrative Guidance Memorandum (TAGM) 4046 soil cleanup objectives; and
- Sediment screening concentration guidelines (SCGs).

Summary of Proposed Remedial Alternative

Table 1, below, provides a summary of the costs for the proposed remedial alternative identified in the ROD. Costs of other alternatives that were evaluated and not selected are excluded from the table.

Table 1 – Summary of Proposed Remedial Alternative Costs											
Selected Remedial	Capital Costs (\$)	Annual Costs (\$)	Total Present Worth								
Alternative			(\$)								
Alternative 4 –	5,552,000	6,800 (annual)	5,614,000								
Excavation and											
Containment											

Source: NYSDEC (2006).

Reference

New York State Department of Environmental Conservation (NYSDEC). 2006. *Environmental Restoration Record of Decision: Former Flintkote Plant Site, City of Lockport Niagara County, New York, Site Number B-00161-9.* Prepared by NYSDEC Division of Environmental Remediation.







Appendix B.2 Range of Sediment Remedial Costs for Great Lakes Sediment Sites

This appendix includes two tables that were used to help understand the cost of sediment remedial work at Eighteenmile Creek. The first table in this appendix was taken from the United States Environmental Protection Agency (EPA) Great Lakes Legacy Act web page (www.epa.gov/glla/remed/GreatLakesSedimentManagementPlan.pdf). The second table includes a subset of sites from the first table for which sediment remedial projects have been completed. Use of the information in these tables to estimate a cost for sediment remediation at Eighteenmile Creek (excluding the Corridor Site in Lockport, New York) is discussed in Section 2.1.

Great Lakes AOC Contaminated Sediment Site Management Plan - (October 29, 2010)											
Site Name / Location	State	AOC	Estimated Volume of Contaminated Sediments	Estimated Cost (Average)	Responsible Office / Authority	Assessment Status	Remediation Complete?	Current Phase	Start Date (Current Phase)	Expected End Date (Current Phase)	
MINNESOTA SITES											
St. Louis River/Interlake/Duluth Tar Superfund Site	MN	St. Louis River	455,000	\$45,600,000	State Superfund	Full	No	Implementation			
St. Louis River/Interlake/Duluth Tar Superfund Site - Carbon Mat (GLLA betterment to Superfund Remedy)	MN	St. Louis River	80,000	\$1,200,000	Legacy	Full	Yes	Carbon Mat Complete	2009	2010	
St. Louis River/US Steel Superfund Site	MN	St. Louis River	225,000	\$27,500,000	Superfund		No	Assessment		2015	
Minnesota Slip	MN	St. Louis River	33,000	\$6,000,000	Not Determined		No	Feasibility			
Minnesota Sites Needing Assessment					Dotorninod						
Superior Bay Sites	MN	St. Louis River	4,329,000	\$433 million - \$4.3 billion	Not Determined	Not assessed	No				
St. Louis Bay Sites	MN	St. Louis River	3,418,000	\$342 million - \$3.4 billion	Not Determined	Not assessed	No				
Lower St. Louis River	MN	St. Louis River	4,872,000	\$487 million - \$4.9 billion	Not Determined	Not assessed	No				
Upper St. Louis River	MN	St. Louis River	4,986,000	\$499 million - \$5 billion	Not Determined	Not assessed	No				
St. Louis River/Duluth Herber/Newton Creek/Superior											
Bay	WI	St. Louis River	500,000	\$27,500,000	Superfund		No	Assessment			
St. Louis River - Howards Bay	WI	St. Louis River	680,000		Legacy	Partial	No	Assessment	2010	2010	
Hog Island / Newton Creek Inlet	WI	St. Louis River	40,000	\$6,300,000	Legacy	Full	Yes	Remediation Complete		2005	
Fox River/Lower Green Bay [Superfund: OU 1 - Little Lake Butte des Morts]	WI	Fox River / Green Bay	784,000	\$97,000,000	Superfund	Full	Yes	Remediation Complete		2009	
Fox River/Lower Green Bay [Superfund: OU 2 - Appleton to Little Rapids]	WI	Fox River / Green Bay	46,000	\$10,000,000	Superfund	Full	No	Implementation		2011	
Fox River/Lower Green Bay [Superfund: OU 3 - Little Rapids to DePere]	WI	Fox River / Green Bay	586,000	\$26,000,000	Superfund	Partial	No	Implementation		2019	
Fox River/Lower Green Bay [Superfund: OU 4- DePere to Green Bay]	WI	Fox River / Green Bay	5,880,000	\$258,000,000	Superfund	Partial	No	Implementation		2019	
Fox River/Lower Green Bay [Superfund: OU 5 - Green Bay] - Monitored Natural Recovery	WI	Fox River / Green Bay	29,000,000	\$40,000,000	Superfund	Partial	No				
Appleton MGP Site (Lower Fox River)	WI	Fox River / Green Bay			Not Determined	Not Assessed	No				
Hewitt Machines (Lower Fox River	WI	Fox River / Green Bay			Not Determined	Not Assessed	No				
Two MGP Sites in Neenah (Lower Fox River)	WI	Fox River / Green Bay			Not Determined	Not Assessed	No				
Fond du Lac River (Upper Fox River Basin)	WI	Fox River / Green Bay			Not Determined		No				
Silver Creek / Ripon MGP Site (Upper Fox River basin)	WI	Fox River / Green Bay			Not Determined		No				
Oshkosh MGP (Upper Fox River basin)	WI	Fox River / Green Bay			Superfund	Partial	No	Assessment			
Green Bay MGP (Upper Fox River Basin)	WI	Fox River / Green Bay	250,000	¢20 750 000	Superfund	Partial	No	Assessment	2014	2012	
Menominee River MGP Site (Boom Landing)	WI	Menominee River	2,000		Superfund	Partial	No	Design	2011	2013	
Site Name / Location	State	AOC	Estimated Volume of Contaminated Sediments	Estimated Cost (Average)	Responsible Office / Authority	Assessment Status	Remediation Complete?	Current Phase	Start Date (Current Phase)	Expected End Date (Current Phase)	
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Menekaunee Harbor	WI	Menominee River			Not Determined	Partial	No				
Milwaukee Estuary - Miscellaneous sites	WI	Milwaukee Estuary	300,000	\$52,500,000	Not Determined		No	Unknown			
Kinnickinnic River	WI	Milwaukee Estuary	167,000	\$23,000,000	Legacy	Full	Yes	Remediation Complete	2009	2009	
Lincoln Park (Phase 1 - Lincoln Creek / West Oxbow)	WI	Milwaukee Estuary	100,000	\$22,000,000	Legacy	Full	No	Design	2010	2011	
Lincoln Park (Phase 2 - East Oxbow / Milwaukee River)	WI	Milwaukee Estuary			Not Determined	Partial	No	Assessment	2010	2010	
Blatz Pavilion - WDNR Cleanup	WI	Milwaukee Estuary	5,000	\$2,000,000	WDNR	Full	Yes	Remediation Complete	2008	2008	
Milwaukee Estuary [Menomonee R. Superfund: Moss American NPL site]	WI	Milwaukee Estuary	64,000	\$18,500,000	Superfund	Full	Yes	Remediation Complete		2010	
Milwaukee Estuary [Superfund: Solvay Coke removal action]	WI	Milwaukee Estuary	50,000	\$12,500,000	Superfund		No	Assessment			
Cedar Creek - Milwaukee River Basin [Superfund: Amcast Industrial Corp. Cedar Creek]	WI	Milwaukee Estuary	75,000	\$15,000,000	Superfund		No	Feasibility			
Cedar Creek - Milwaukee River Basin [Superfund: Mercury Marine Cedar Creek]	WI	Milwaukee Estuary	150,000	\$30,000,000	Superfund		No	Feasibility			
Sheboygan River Upper Reach [Superfund: Sheboygan River and Harbor NPL site]	WI	Sheboygan River	35,000	\$15,000,000	Superfund		Yes	Remediation Complete			
Sheboygan River Lower Reach [Superfund: Sheboygan River and Harbor NPL site]	WI	Sheboygan River	50,000	\$10,000,000	Superfund		No	Design Complete			
Sheboygan River: Camp Marina MGP	WI	Sheboygan River	10,000	\$5,000,000	Superfund	Partial	No	Design			
Sheboygan River Lower Reach [Legacy Act]	WI	Sheboygan River	60,000	\$15,000,000	Legacy	Partial	No	Assessment	2010	2011	
ILLINOIS SITES											
Waukegan Harbor [Superfund: Outboard Marine Corp. NPL site]	IL	Waukegan	280,000	\$36,000,000	Superfund	Full	No	Design			
INDIANA SITES											
Indiana Harbor Canal [Corps: WRDA, Indiana Harbor and Ship Canal dredging project]	IN	Grand Calumet River	4,000,000	\$350,000	Corps	Partial	No	CDF Construction		2011	
Grand Calumet River West Branch - Reaches 1,2 (Roxanna Marsh)	IN	Grand Calumet River	266,000	\$46.400,000	Legacy	Full	No	Design / Implementation			
Grand Calumet River West Branch - Reaches 3,4,5 (Hammond Sanitary District)	IN	Grand Calumet River	110,000	\$22,500,000	Legacy	Full	No	Implementation			
Grand Calumet River West Branch - Reaches 6,7 (State Line / NIPSCO)	IN	Grand Calumet River	11,700*	\$11,100,000	Legacy	Partial	No	Assessment / Feasibility			
Grand Calumet River East Branch - (DuPont)	IN	Grand Calumet River	561,000*	\$89,400,000	Legacy	Partial	No	Assessment			
East Branch Grand Calumet River (RCRA: US Steel Project)	IN	Grand Calumet River	890,000	\$55,000,000	RCRA/CWA	Full	Yes	remediation monitoring		2008	
	 										
MICHIGAN SITES											

Site Name / Location	State	AOC	Estimated Volume of Contaminated Sediments	Estimated Cost (Average)	Responsible Office / Authority	Assessment Status	Remediation Complete?	Current Phase	Start Date (Current Phase)	Expected End Date (Current Phase)
Saginaw River/Bay (RCRA, Corps, NRDA)	MI	Saginaw River / Bay		\$1,000,000	Other		No	Assessment	,	· · · ·
Clinton River	MI	Clinton River	50000	\$10,000,000	Legacy		No	Assessment		
Deer Lake/Carp River/Carp Creek	MI	Deer Lake	2,500,000	\$49,375,000	Other		No	Monitored Natural Recovery		
Black Lagoon - Trenton Channel	MI	Detroit River	115,000	\$9,300,000	Legacy	Full	Yes	Remediation Complete		2005
Detroit River / Trenton Channel	MI	Detroit River	250,000	\$35,000,000	RCRA / Legacy	Partial	No	Assessment / Feasibility	2010	2011
Conners Creek (City of Detroit)	MI	Detroit River	150,000		Other		No	Monitoring		
Kalamazoo River (Area 1: Plainwell Impoundment)	MI	Kalamazoo River			Superfund					
Kalamazoo River (Area 2: Otsego City Impoundment)	MI	Kalamazoo River		\$36,000,000	Superfund					
Kalamazoo River (Area 3: Otsego Impoundment)	MI	Kalamazoo River		\$44,000,000	Superfund					
Kalamazoo River (Area 4: Trowbridge Impoundment)	MI	Kalamazoo River		\$126,000,000	Superfund					
Kalamazoo River (Area 5: Trowbridge to Allegan City Dam)	MI	Kalamazoo River			Superfund					
Kalamazoo River (Area 6: Lake Allegan)	MI	Kalamazoo River			Superfund					
Kalamazoo River (Area 7: Allegan Dam to Lake Michigan)	MI	Kalamazoo River			Superfund					
Manistique River [Superfund: Manistique River and Harbor non-time critical removal action]	MI	Manistique River	111,000	\$30 - 50 million	Superfund	Full	Yes	Remediation Complete		2004
Manistique River (Legacy)	MI	Manistique River	150,000	\$ 20,000,000	Legacy	Partial	No	Assessment	2010	2011
Ruddiman Creek	MI	Muskegon Lake	90,000	\$ 13,000,000	Legacy	Full	Yes	Remediation Complete		2006
Ryerson Creek	MI	Muskegon Lake	50,000	\$7,500,000	Legacy		No	Assessment		
Division Street Outfall	MI	Muskegon Lake	50,000	\$7,500,000	Legacy		No	Design		
Raisin River	MI	River Raisin	100,000	\$12,000,000	Legacy	Partial	No	Design		2011
Raisin River (Corps strategic dredging / advance Maintenance)	MI	River Raisin	40,000	\$500,000	Corps	Partial	No	Design		2011
Rouge River (Corps 312b, others)	MI	Rouge River			Corps		No			
Lower Rouge River	MI	Rouge River	60,000	\$10,000,000	Legacy		No	Assessment		
St. Marys River, Tannery Bay [Superfund: Cannelton Industries NPL site]	MI	St. Marys River	40,000	\$8,000,000	Legacy	Full	Yes	Remediation Complete		2007
St. Marys River Former MGP Site (Phase 1)	MI	St. Marys River	8,000	\$1,500,000	Legacy	Full	Yes	Remediation Complete	2010	2010
St. Marys River Former MGP Site (Phase 2)	MI	St. Marys River	20,000	\$2,500,000	Legacy	Partial	No	Design	2010	2011
Torch Lake	MI	Torch Lake	4,000,000	\$1,000,000	Superfund		No	Monitoring		
OHIO SITES										
Ashtabula River GLLA Project	ОН	Ashtabula	500,000	\$60,000,000	Legacy	Full	Yes	Remediation Complete	2006	2010
Ashtabula River (Corps Fed Channel)	ОН	Ashtabula	135,000	\$13,000,000	Corps	Full	Yes	Remediation Complete	2008	2008

Site Name / Location	State	AOC	Estimated Volume of Contaminated Sediments	Estimated Cost (Average)	Responsible Office / Authority	Assessment Status	Remediation Complete?	Current Phase	Start Date (Current Phase)	Expected End Date (Current Phase)
Ashtabula River: (Corps Outer Harbor)	ОН	Ashtabula	200,000	\$6,000,000	Corps	Partial	No	Design	-	2011
Cuyahoga River Old Channel (RM 0.9-1.3 Upper End)	ОН	Cuyahoga River	116,000	\$12,000,000	Not Determined	Partial	No	Assessment		2011
Cuyahoga: LaFarge / Mirage Slip (RM 0.1)	ОН	Cuyahoga River	15,000	\$1,000,000	Not Determined		No	Assessment		
Cuyahoga - RM 0-5.6, Inside Ship Channel (Corps, others)	ОН	Cuyahoga River	350,000	\$35,000,000	Other		No			
Cuyahoga Gorge	OH	Cuyahoga River	100,000	\$15,000,000	Legacy	Partial	No	Assessment	2010	2011
Isolated Hot Spots throughout Cuyahoga AOC	ОН	Cuyahoga River	100,000	\$11,500,000	Not Determined		No			
Ottawa River (Lower Reaches: RM 0 - RM 3.2)	ОН	Maumee River	250,000	\$25,000,000	Not Determined		No	Assessment		
Ottawa River (Upper Reaches: RM 3.2 - RM 8.8)	ОН	Maumee River	250,000	\$49,000,000	Legacy		No	Implementation	2009	2010
Maumee Bay - Ottawa River Connecting Channel	ОН	Maumee River	117,333	\$6,453,333	Not Determined		No			
Maumee River Shipping Channel (Corps?)	OH	Maumee River	600,000	\$19,500,000	Other		No			
Maumee River - RM 0-7 (Corps?, inside Ship Channel, mouth to I-75 Bridge)	ОН	Maumee River	300,000	\$9,750,000	Other		No			
Maumee River - RM 0-7 (outside Ship Channel, mouth to I-75 Bridge)	ОН	Maumee River	800,000	\$63,200,000	Not Determined		No			
Ai Creek/Swan Creek - RM 0-1 (mouth to I-75)	ОН	Maumee River	50,000	\$5,000,000	Not Determined		No			
Duck Creek (Lower Reach)	ОН	Maumee River	40,000	\$6,000,000	Legacy	Full	No	Assessment		
Otter Creek - Lower Reach	ОН	Maumee River	120,000	\$18,000,000	Legacy	Full	No	Assessment		
Isolated Hot Spots throughout Maumee AOC	ОН	Maumee River	300,000	\$20,100,000	Not Determined		No			
Buffalo River	NY	Buffalo River	600 000	\$40,000,000	Legacy	Full	Νο	Design	2010	2012
Buffalo River (Corps navigation channel - GLRI)	NY	Buffalo River	400.000	\$8,000.000	Corps	Full	No	Desian	2011	2011
Eighteenmile Creek	NY	Eighteenmile Creek	250,000	\$25,000,000	Legacy	Partial	No	Assessment	2008	2011
Niagara River	NY	Niagara River	250,000	\$31,250,000	Not Determined		No	Assessment		
Smokes Creek	NY	Niagara River			Legacy	Partial	No	Assessment		
St. Lawrence River (Massena)	NY	St. Lawrence River	1,000,000	\$125,000,000	Superfund		No	Assessment		

	Sediment Volume	
	Remediated	
Site	(cubic yards)	Cost
Baltz Pavilion, WI	5,000	\$2,000,000
St Mary's River, Former MGP Site, MI	8,000	\$1,500,000
Sheboygan River Upper Reach, WI	35,000	\$15,000,000
Hog Island and Newton Creek, WI	40,000	\$6,300,000
St Mary's River, Tannery Bay, MI	40,000	\$8,000,000
Milwaukee Estuary, Moss American Site, WI	64,000	\$18,500,000
Ruddiman Creek, MI	90,000	\$13,000,000
Manistique River and Harbor (non-time critical), MI	111,000	\$40,000,000
Ashtabula River, OH (Corps Federal Channel)	135,000	\$13,000,000
Kinnickinnic River, WI	167,000	\$23,000,000
Ashtabula River, OH (GLLA project)	500,000	\$60,000,000
Fox River OU1, WI	784,000	\$97,000,000

Table 2. Range of Costs for Completed Great Lakes Sediment Remediation Projects.

Source: Completed projects only from the U.S. Environmental Protection Agency Great Lakes Legacy Act web page (www.epa.gov/glla/remed/GreatLakesSedimentManagementPlan.pdf).

Appendix B.3 Rough Cost Estimate for Baseline Sampling and Long-Term, Post-Remedial Monitoring of Fish from Different Trophic Levels in the Eighteenmile Creek System

The cost of baseline sampling and one round of post-remedial sampling are estimated to be \$65,950 and \$59,950, respectively. The estimate for post-remedial sampling is less than the estimate for baseline sampling because the Sampling and Analysis Plan (SAP) prepared for baseline sampling is assumed to be useful for post-remedial sampling with little or no modification. The cost estimate for fish monitoring includes four tasks: (1) SAP preparation; (2) field sampling; (3) fish tissue analysis; and (4) reporting. It is expected that SAP development will be a desktop effort requiring approximately one week to complete. Field sampling is expected to be a three day effort by a team of three biologists. The sampling will entail collecting five forage fish composite samples and five game fish samples from each of three reaches of Eighteenmile Creek—below Burt Dam; between Newfane and Burt Dams; and upstream from Newfane Dam—for a total of 30 fish samples. We expect that fish sampling will take one day per reach. The fish samples will be analyzed for PCBs, lipids, and percent moisture. Finally, a report will be drafted and finalized summarizing the findings of fish sampling.

Appendix B.4 Pilot Study on Use of Powdered Activated Carbon to Reduce Bioavailability of Polychlorinated Biphenyls (PCBs) in Eighteenmile Creek Sediment

Introduction

This project will evaluate the effectiveness of using powdered activated carbon (PAC) to reduce bioavailability of polychlorinated biphenyls (PCBs) in Eighteenmile Creek sediment. Up to 90% reduction in PCB bioavailability has been observed at sites where this method has been used (Luthy et al. 2009, Clu-in 2010). The five beneficial use impairments (BUIs) at Eighteenmile Creek are all ultimately linked to high PCBs levels in sediment (see Section 2). If the pilot study proves to be successful (i.e., if PAC is effective in reducing PCB bioavailability in Eighteenmile Creek sediment), then application of this technique *in situ* has the potential to contribute to delisting of these BUIs. If implemented, the results of this study will be incorporated into the Eighteenmile Creek Feasibility Study (FS). Sediment treatment with PAC may be useful in Eighteenmile Creek as a polishing step in areas were sediment dredging is implemented and/or as the principal means of sediment remediation in areas that are difficult or impossible to access for dredging.

Project Specifics

This project will include a laboratory bench-top pilot study with Eighteenmile Creek sediment. Creek sediments representing a range of PCB concentrations will be collected and augmented with a range of PAC concentrations. Bioaccumulation in each treatment will be determined by USEPA (2000) Test Method 100.3 (28-day *Lumbriculus variegates* Bioaccumulation Test for Sediments). For comparison, bioaccumulation in untreated sediment from Eighteenmile Creek also will be evaluated. Upon test completion, the sediment samples will be analyzed for PCBs and total organic carbon and the test organisms will be analyzed for PCBs and percent lipids. Bioaccumulation will be evaluated by comparing PCB levels in test organisms among treatments and by calculating and comparing biotasediment accumulation factors among treatments. Additional information regarding this recommended action can be found in the Western Lake Ontario (WLO) factsheet project for regional stakeholders entitled *Pilot Study on Use of Powdered Activated Carbon to Reduce Bioavailability of Polychlorinated Biphenyls (PCBs) in Eighteenmile Creek Sediment*. The factsheet provides additional details on sampling locations and study design.

Rough Cost Estimate

\$70,820 total divided as follows: \$6,000 for preparation of plans; \$5,000 for sediment sampling: \$44,800 for bioaccumulation testing and chemical analysis; and \$15,000 reporting.

References

- Clu-in. 2010. Contaminated Site Clean-Up Information. Available online at: <u>http://www.clu-in.org/contaminantfocus/default.focus/sec/Sediments/cat/Overview/</u>. Accessed January 12, 2011.
- Luthy, Richard G., Yeo-Myoung Cho, Upal Ghosh, Todd S. Bridges, and Alan J. Kennedy. May 2009. Field Testing of Activated Carbon Mixing and In Situ Stabilization of PCBs in Sediment.
- United States Environmental Protection Agency (USEPA). 2000. *Methods for Measuring the Toxicity and Bioaccumulation of Sediment-associated Contaminants with Freshwater Invertebrates, Second Edition.* USEPA Office of Research and Development, Duluth, Minnesota and Office of Water, Washington, D.C. EPA 600/R-99/064.

Appendix B.5

Rough Cost Estimate for Use of TrophicTrace Model to Establish Site-specific Sediment Remedial Goals for PCBs in Eighteenmile Creek

This appendix contains e-mail correspondence between Karl Gustavson (U.S. Army Engineer Research and Development Center) and Carl Mach (Ecology and Environment, Inc.) regarding the scope and cost of this potential action.

From:	Gustavson.Karl@epamail.epa.gov
Sent:	Tuesday, March 08, 2011 12:13 PM
To:	Mach, Čarl
Cc:	Katherine von Stackelberg; Hinterberger, Bryan A LRB
Subject:	Fw: Eighteenmile Creek TrophicTrace Modeling Project

Attachments: 18MCestimate2-24-2011.xlsx

Carl,

Sorry for the delay on this. I wanted to run it by Bryan first as he is the current project sponsor.

A couple things to note. 1) The list is comprehensive and contains items to satisfy uncertainties at the site that relate directly and indirectly to foodweb modeling. Those uncertainties were identified during review of data and model output for the site. Some efforts may already be planned by others; 2) In that regard, there may be a hierarchy here for what could be supported, depending on your needs. At this point, our intent was to be inclusive; and 3) costs are "back-of-the envelope" estimates to give you a ballpark of what to expect if efforts are pursued.

So, based on where we are at now with modeling, I see two primary efforts.

1) Refine model and impacts to receptors by investigating exposure pathways. (Efforts seek to elucidate potentially unmodeled/unknown dietary source; possible water pathway).

a. stomach contents of largemouth bass and bullheads during spring and summer timeframe (need to better understand diet during various seasons)

b. sampling of crayfish contaminant levels (in fall they had a very large crayfish dietary component)

c. water sampling to define dissolved fraction (we only have one sample of dissolved PCB congeners from 1998)

d. In fall 2012, duplicate sediment and fish tissue sampling used in model development

2. Use of model to develop remedial goals

a. evaluate PCB congener vs Aroclor relationship in sediment and biota to define appropriate metric for risk-based remedial goals (there is a large discrepancy between aroclors and congeners; both could be considered "total PCB"; they would give you vastly different results).

b. use Feb 2011 model to develop risk-based remedial goals; update results based on above studies.

c. update 2011 model and remedial goals based on Task 1 data

d. high resolution geochronology and chemistry cores (provide an indication of chemistry changes over time to then predict time to remedial goals under no action, assuming rate continues).

Attached is a very rough cost estimate to give an indication as to the general cost.

Give me a call or email if you'd like to discuss.

(See attached file: 18MCestimate2-24-2011.xlsx)

Karl Gustavson, Ph.D. US Army Engineer Research and Development Center Duty Station: Contaminated Sediments Team, USEPA OSRTI Phone: 703-603-8753 Fax: 703-603-9112

From: "Mach, Carl" <CMach@ene.com> To: Karl Gustavson/DC/USEPA/US@EPA, "Katherine von Stackelberg" <kvon@erisksciences.com> Cc: "Bryan A LRB Hinterberger" <Bryan.A.Hinterberger@usace.army.mil>, "Erickson, Kris" <KErickson@ene.com>

Date: 02/18/2011 01:52 PM

Subject: RE: Eighteenmile Creek TrophicTrace Modeling Project

Karl, I would be interested in hearing from you and/or Katherine about the following: (1) how much effort is required to develop a sediment remedial goal for Eighteenmile Creek using the TT model and (2) what additional targeted sampling may be useful to refine the model. Can you provide rough cost estimates for these tasks? I would like to be able to convey in the Eighteenmile Creek AOC Strategic Plan about how much additional funding is needed from GLNPO and/or other sources to move the delisting process forward over the next year or two. Thanks in advance for your reply.

Carl Mach, Ph.D. Ecology and Environment, Inc. 368 Pleasant View Drive Lancaster, NY 14086 716-684-8060 cmach@ene.com

Table 1. Summary of Tasks and Cost Estimates for Additional TrophicTrace Modeling Work at Eighteenmile Creek from Karl Gustavson.

- **TASKS** 1) Refine model and impacts to receptors by investigating exposure pathways.
 - a. Stomach contents of largemouth bass and bullheads during spring and summer timeframe (\$51,250)
 - b. Sampling of crayfish contaminant levels (\$48,500)
 - c. Water sampling to define dissolved fraction of PCBs (\$79,750)
 - d. In fall 2012, duplicate sediment and fish tissue sampling used in model development (\$102,500)
 - 2) Use of model to develop remedial goals.
 - a. Evaluate PCB congener vs Aroclor relationship in sediment and biota to define appropriate metric for risk-based remedial goals (\$45,000)
 - b. Use Feb 2011 model to develop risk-based remedial goals (\$63,000)
 - c. Update 2011 model and remedial goals based on Task 1 data (\$63,000)
 - d. High resolution cores, chemistry, and geochronology markers (to indicate expected time to reach remedial goals) (\$59,250)

Appendix B.6

Mink Survey and Exposure Assessment within the Eighteenmile Creek Area of Concern (AOC) and Watershed: Project Description and Cost Estimate

The mink survey and exposure assessment are discussed below in Sections 1 and 2, respectively. The work described in this appendix is a scaled-back version of the work described in the Western Lake Ontario (WLO) factsheet entitled *Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Western Lake Ontario and its Tributaries*. If that project is implemented, then the work described in this appendix is unnecessary.

1. Mink Survey

This investigation will take place within the Eighteenmile Creek AOC and watershed and include the following tasks:

- Desktop analysis to identify potential mink habitats within the AOC and watershed and site visits;
- Collection and analysis of video-recorded and field data; and
- Video and field data reporting of pertinent study findings.

1.1 Project Overview and Background

This project is designed to provide data regarding the relative abundance and population structure of mink in the Eighteenmile Creek AOC. This will be done using weather-proof video surveillance equipment as was done by Wellman and Haynes (2006) in and near the Rochester Embayment AOC. This study will be a scaled-down version of the Wellman and Haynes (2006) study, with the objective of determining if mink are present and reproducing in the Eighteenmile Creek AOC. The video surveillance data for Eighteenmile Creek will be compared with similar data collected by Wellman and Haynes (2007) at Iroquois National Wildlife Refuge and Bergen Swamp to qualitatively evaluate whether mink relative abundance at Eighteenmile Creek differs from these reference areas. The data from this study will be useful in determining if BUI #5—Bird or Animal Deformities or Reproductive Problems—is impaired at the Eighteenmile Creek AOC. The mink has been selected as the focus of this investigation for the reasons described below.

American Mink

The American mink (*Neovison vison*) is a medium sized mammal belonging to the *Mustelid* family, which also includes ferrets, weasels, fishers, otters, wolverine and badgers. This species exhibits an elongate body and a long tail with relatively short legs and ears. Mink occur throughout New York and in most areas of the United States (United States Environmental Protection Agency [USEPA] 1993). Mink prefer forested areas within permanent or semipermanent wetlands, riparian areas, lakes and marshes, and generally occupy dens in hollow logs, or those created by other aquatic to semi-aquatic species, such as beavers and muskrats. Within New York, habitat studies conducted by trappers have found mink most often in streams followed by beaver ponds, lakes, and marshes (New York State Department of Environmental Conservation [NYSDEC] 2011).

This species is carnivorous and lives on a diet consisting of animals that occupy riparian to aquatic ecosystems including small to medium-sized mammals, birds, fish, and crayfish (USEPA 1993). Mink are usually solitary animals, however, males and females will begin associating during the late winter, upon initiation of the breeding season (NYSDEC 2011). Between April and June, female mink give birth to between one to eight kits (with an average of four kits; NYSDEC 2011).

Mink have been described as a sentinel species, meaning that their presence/absence may indicate environmental conditions. Environmental contaminants, such as mercury, DDE, DDT, dieldrin, and PCBs have been reported as having negative impacts to mink by causing weight loss and reproductive

issues to captive individuals (NYSDEC 2011). It is for this reason that mink have been chosen as the harbingers of ecosystem health in the Great Lakes AOCs.

1.2 Project Specifics

Proposed Scope of Work for Mink Study in Eighteenmile Creek AOC

The employment of weather-proof video surveillance equipment should help reveal trends in mink relative abundance and population structure within the Eighteenmile Creek AOC and watershed. This information will be used for determining if the BUI for bird or animal deformities or reproductive problems should be designated as impaired or be considered for delisting. The overall scope can be implemented within one field season (February through November) and should be implemented within the next three years (2011, 2012, or 2013).

Task 1 – Desktop Analysis and Site Visit

This proposed project will begin with a brief desktop analysis to locate suitable video surveillance station locations. This task will include use of topographic map and aerial imagery within the Eighteenmile Creek AOC and watershed to locate potential video surveillance stations based on suitable mink habitat (e.g. forested swamps, riparian areas, etc.). Access to public and private land deemed suitable habitat will be coordinated with state and local agencies as well as land owners and any applicable wildlife study permits will be attained from NYSDEC.

A site visit will occur during late winter to field validate potential video station locations. Meetings with local fur trappers, if any—who are aware of local areas harboring mink populations—will also take place during the site visit to aid in video station site selection. Finally, the site visit will also include a time-meander field search. During this time, mink track concentrations that are found will be documented and incorporated as potential video surveillance stations. The two most suitable mink video surveillance sites along Eighteenmile Creek will be selected based on results from the desktop analysis, input from local trappers, and time-meander searches, with the goal of selecting one site above Burt Dam (upper Burt Dam site) and one below the dam (lower Burt Dam site).

Task 2 – Data Collection and Analysis

Eight video surveillance stations (four each at the upper and lower Burt Dam sites) will be set up in mid-May and will continue monitoring until mid-November, which is the post-breeding period, a time when mink families would likely travel together. All video surveillance stations will be visited once per week, during which time batteries and video cassettes will be exchanged, camera lenses will be cleaned and systems checks will be performed. All pertinent information concerning field data will be recorded onto standardized data sheets.

The video data will be analyzed for mink presence; however, other recorded wildlife species will also be noted. Special attention will be paid to the number of recorded mink at any given time, as multiple individuals recorded during the post-breeding season are indicative of family units and mink reproduction. All pertinent information concerning video data will be recorded onto standardized data sheets

Task 3 – Reporting

A report will be generated outlining key findings and recommendations based on the scope of work within approximately 3 month of completing field work. Also, a presentation of the study findings will be made to the Niagara County Soil and Water Conservation District (NCSWCD), U.S. Army Corps of Engineers (USACE), NYSDEC, and other interested parties.

1.3 Project Goals

To determine if mink are present and reproducing along Eighteenmile Creek above and below Burt Dam.

1.4 Project Outcomes

This project will lead to an understanding of mink presence/absence and population structure in the Eighteenmile Creek AOC and watershed. It will also increase current knowledge of the status of breeding mink within the region. The findings of this study will either support the delisting of BUI #5 at the Eighteenmile Creek AOC due to records of mink breeding (as occurred within the Rochester AOC) or, conversely, provide evidence suggesting that BUI #5 is impaired within the Eighteenmile Creek system.

1.5 Cost

E & E estimates that this task can be accomplished for roughly \$69,400 total (see Table 1 for details). The costs provided are estimates only; final costs could be higher or lower than provided here.

2. Mink Exposure Assessment

E & E (2009) indicated that the status of BUI #3 (Degraded Fish and Wildlife Populations) and BUI #5 (Bird or Animal Deformities or Reproductive Problems) likely are impaired in the Eighteenmile Creek AOC. For both BUIs, our conclusion regarding impairment was based on risk calculations for the mink done with site-specific data on PCB levels in brown bullheads. However, as noted in E & E (2009), mink consume other fish besides bullheads and other prey besides fish, including voles, muskrats, and amphibians, which would be expected to contain different levels of PCBs compared with bullheads. Therefore, assuming that mink consume only bullheads may either under- or overestimate their exposure and risk at the AOC. To better understand PCB exposure for the mink, we recommend that the mink exposure assessment presented in E & E (2009) be updated based on the new data for PCBs in forage and game fish collected from Eighteenmile Creek in 2010 to support the TrophicTrace model (Gustavson et al. 2010). We also recommend examining the importance of fish versus other prey as a source of dietary PCB exposure for mink based on a review of recent relevant literature. Because a large portion of the mink diet may consist of prey other than fish, this exercise will provide information regarding the potential uncertainty in the exposure assessment that may result from the assumption of an all fish diet.

E & E estimates that this task can be accomplished for roughly \$14,000 total (see Table 1 for details).

Task No. and Description	Schedule	Cost (\$)
Mink Survey		
1. Desktop analysis and site visit	February	\$ 10,600
2. Data collection and analysis	June – October	\$ 46,000
3. Reporting	November – December	\$ 12,800
SUBTOTAL		\$ 69,400
Mink Exposure Assessment		
1. Update exposure assessment with 20	10 forage and game fish data	\$7,000
2. Examine importance of fish versus of	ther prey to PCB exposure	\$7,000
SUBTOTAL		\$ 14,000
TOTAL		\$ 83,400

Table 1: Estimated Cost by Task for Mink Survey and Exposure Assessment

3. References

- Ecology and Environment, Inc. (E & E). 2009. *Beneficial Use Impairment Investigation Report for Eighteenmile Creek, Niagara County, New York.* Prepared for the Niagara County Soil and Water Conservation District, Lockport, NY by E & E, Lancaster, NY.
- Gustavson, K., S. Hendrix, and K. von Stackelberg. 2010. *Eighteenmile Creek Area of Concern: Data Gaps for Food Web Modeling*. Prepared for the United States Army Corps of Engineers (USACE) Buffalo District, Buffalo, NY and Niagara County Soil and Water Conservation

District (NCSWCD), Lockport, NY by USACE Engineer Research and Development Center (ERDC), Vicksburg, VA and E Risk Sciences LLP.

- New York State Department of Environmental Conservation (NYSDEC). 2011. *Mink Factsheet*. Accessed at <u>http://www.dec.ny.gov/animals/9356.html</u> in January 2011.
- United States Environmental Protection Agency (EPA). 1993. *Wildlife Exposure Factors Handbook*. U.S. EPA Office of Research and Development, Washington, D.C., EPA/600/r-93/187a and EPA/600/r-93/187b.
- Wellman, S. T., and J. M. Haynes. 2006. Are there differences in the relative abundance of lakeshore and inland mink populations in and out of the Rochester Embayment of Lake Ontario Area of Concern? Monitoring populations using video traps. In Hayes, J. M., Wellman, S. T., and J. J. Pagano. 2007. *RAP Process in the Rochester Embayment of Lake Ontario: Population Monitoring, Trophic Relationships, and Levels of Bioaccumulative Chemicals of Concern in Mink, a Sentinel Species*. A final report to the New York Great Lakes Protection Fund, New York State Department of Environmental Conservation (NYSDEC), 270 Michigan Avenue, Buffalo, NY.

Appendix B.7 Cost Estimate for Stocking Eighteenmile Creek with Salmonid Species

The fishery at Eighteenmile Creek in Newfane, New York is renowned for its salmon fishing, with 15,000 angler visits annually. Presently, the stocking of this fishery falls under the jurisdiction of the New York State Department of Environmental Conservation (NYSDEC). There is a chance, however, that funding limitations due to state budget constraints may halt the state-run stocking effort. If this scenario comes to pass, then the future fish stocking will have to be undertaken by private sector fish hatcheries with funding from other sources.

Ecology and Environment, Inc. (E & E) contacted several private fish hatcheries in New York State to see if estimates could be provided for rearing and stocking the salmonid species typically stocked in Eighteenmile Creek. Fish species typically stocked at Eighteenmile Creek include: 3 to 4-inch Chinook salmon, 4-inch Coho salmon, and 4.5- and 6-inch steelhead (http:www.dec.ny.gov/outdoor/23245.html). Most of the hatcheries contacted did not provide estimates, as they usually deal with stocking private lakes and ponds, while NYSDEC stocks public streams and rivers with salmonid species. One hatchery owner in Bliss, New York was able to provide an estimate for this scenario; however, it is important to note that this is a very rough per inch estimate based on the cost to rear, deliver, and stock fish (50 cents per inch for all species). See Table 1 for a breakdown of the proposed cost of fish stocking at Eighteenmile Creek using private hatcheries as the source of fish. Additional details are provided in Table 2.

Creek, Ne	wfane, New York		
Length and Type of Fish ^a	Cost per Individual (in US Dollars)	Number of Fish per Group ^a	Cost per Fish Group (in US Dollars)
3" Chinook Salmon	1.50	80,370	120,555
4" Chinook Salmon	2.00	50,000	100,000
4" Coho Salmon	2.00	30,000	60,000
4.5" Steelhead	2.25	3,500	7,875
6" Steelhead	3.00	3,500	10,500
Total Estimated Cost			298,930

Table 1	Estimated Cost to Rear, Deliver and Stock Three Salmonid Species in Eighteenmile
	Creek, Newfane, New York

Notes:

a = Fish size and numbers stocked in 2009 in Eighteenmile Creek at Newfane, New York from http://www.dec.ny.gov/outdoor/23245.html.

Table 2 Estimated Costs for Fish Stock	ang at Eighteenmile Creek, Newtane, New York				
	Total Effort	Fish Hatchery Effort Only			
Cost per inch (\$)	0.5	0.25			
Type and length of fish	cost per fish	cost per fish			
cost for 3" chinook salmon	1.5	0.75			
cost for 4" chinook salmon	2	1			
cost for 4" coho salmon	2	1			
cost for 4.5" steelhead	2.25	1.125			
cost for 6" steelhead	3	1.5			
Type and length of fish	number of fish	number of fish			
3" chinook salmon	80,370	80,370			
4" chinook salmon	50,000	50,000			
4" coho salmon	30,000	30,000			
4.5" steelhead	3,500	3,500			
6" steelhead	3,500	3,500			

Table 2 Estimated Costs for Fish Stocking at Eighteenmile Creek. Newfane. New York

Table 2 Estimates costs for fish stocking at Eighteenmile Creek, Newfane, New York

Cost per inch (\$)	Total Effort 0.5	Fish Hatchery Effort Only 0.25
Type and length of fish	Cost per fish type	Cost per fish type
3" chinook salmon	120,555	60,278
4" chinook salmon	100,000	50,000
4" coho salmon	60,000	30,000
4.5" steelhead	7,875	3,938
6" steelhead	10,500	5,250
TOTAL COST		
(this includes supping and rearing fees)	\$298,930	\$149,465

Notes:

Unit cost based on a call with Todd Garrison of Garrison's Smith Creek Fish Farm, Bliss, NY.

Mr. Garrison provided a rough estimate of the effort cost based on the length of fish to be raised.

Appendix B.8 Rough Cost Estimate for Baseline Sampling and Long-Term, Post-Remedial Monitoring of the Benthic Community in the Eighteenmile Creek System

The cost of baseline sampling and one round of post-remedial sampling are estimated to be \$41,570 and \$33,320, respectively. The estimate for post-remedial sampling is less than the estimate for baseline sampling because the Sampling and Analysis Plan (SAP) prepared for baseline sampling is assumed to be useful for post-remedial sampling with little or no modification. The cost estimate for monitoring the benthic community includes four tasks: (1) SAP preparation; (2) field sampling; (3) laboratory analysis; and (4) reporting. It is expected that SAP development will be a desktop effort requiring approximately 1.5 weeks to complete. Field sampling is expected to be a two day effort by a team of two biologists. The sampling will entail collecting sediment and benthic macroinvertebrate samples at three sites in the AOC. Sediment samples will be analyzed for PCBs, selected metals, toxicity, and ancillary parameters (total organic carbon, grain size, etc.). Benthic macroinvertebrate samples will be evaluated for taxonomic diversity and abundance. We expect that the sampling will take two days to implement. Finally, a report will be drafted and finalized summarizing the findings.



NYSDEC assumes role as AOC RAP coordinator. The creek was designated as an AOC because of water quality and bottom sediment problems associated with past industrial and municipal discharge practices, disposal of waste, and use of pesticides Chemicals found in sediment and/or fish included PCBs, mercury, dioxins/furans, dieldrin, mirex, DDT, lead, and copper (http://www.epa.gov/g reatlakes/aoc/eightee	The benthic community was surveyed at three d locations. Significant impairment was found at the Corwin location (near Jacques Road) l compared with a control location on the East Branch. Inorganic (toxic) factors were judged to 5. be the cause. High levels of PCBs, metals, and dioxins were found in invertebrates from this location. The benthic community at the Newfane location was g found to be e moderately impacted.	BUIs identified as being impaired or likely impaired include: Restrictions on Fish and Wildlife Consumption; Bird or Animal Deformities or Reproductive Problems; Degradation of Benthos; and Restrictions on Dredging. Sources of the problem are listed as contaminated creek sediments, inflow from the NYS Barge Canal, and an unidentified PCB source in Lockport (between Olcott Street and N. Transit Road).	Eight stations were sampled between Olcott Harbor and Lockport in 1994. High levels of metals (cadmium, chromium, copper, lead, nickel, and zinc) and PCBs were found in sediment behind Burt and Newfane Dams. High sediment mercury levels were found in and near Olcott Harbor.	Twelve stations in the creek and Barge Canal were sampled in 1998. High levels of cadmium, chromium, copper, lead, nickel, and zinc were found in sediment core samples from behind Burt and Newfane Dams. High sediment PCB levels were found behind Burt Dam and in sediment in the diversion channel near the Former Flintkote Plant site.	Objectives were to improve public access to the heavily used portion of the creek between Fisherman's Park and Burt Dam while concurrently restoring riparian and aquatic habitats. Three significant reports were developed: Baseline Habitat and Threatened & Endangered Species Coordination; (2) Planting Plan for the Eighteenmile Creek Restoration Work Area; and (3) Restoration Monitoring Plan.	The study suggests greater than expected bioavailability of PCBs in Eighteenmile Creek AOC sediments.		This site is Operable Unit (OU) 2 within the Eighteenmile Creek Corridor Site. Estimated cost of preferred remedial alternative is \$5.6 million.	VOCs, SVOCs (including PAHs), metals, pesticides, and PCBs are found in soil at levels in excess of NYSDEC cleanup standards. NYSDEC concludes that the site is a contaminant contributor to Eighteenmile Creek.	The report presents sediment results for PCBs and metals in the creek between Harwood Street and Stone Road (8,000 feet); reviews all existing sampling data to identify potential PCB sources; and uses GIS to depict spatial relationships. Sediment levels of PCBs and metals in excess of NYSDEC standards were found throughout the creek segment that was investigated.	Objective is to develop an understanding of in- stream sediment contamination between Lockport, New York and Burt Dam. Phase 1 (Reconnaissance) is done in late 2008. Phase 2 (sediment sampling and sediment volume thickness measurement) occurs in 2009 and 2010. Final report is expected in 2011.	This suggests impairment for two BUIs: Degradation of Fish and Wildlife Populations and Bird or Animal Deformities or Reproductive Problems. The principal cause of both impairments is PCBs in fish.	Estimated cost of preferred remedial alternatives for OUs 1 (creek and millrace sediments), 3 (Former United Paperboard Property), 4 (Upson Park), 5 (White Transportation Property), and 6 (Water Street Residential Properties) is \$16.2 million.	The plan recommends and describes actions needed to eliminate BUIs and provides cost estimates for recommended actions.
nmile.html). Eighteenmile Creek below Burt Dam is designated as a Great Lakes AOC.	Eighteenmile Creek Biological Stream Assessment (NYSDEC 1990) is completed.	Eighteenmile Creek RAP (NYSDEC 1997) is released.	Eighteenmile Creek/Olcott Harbor Sediment Study (NYSDEC 1998) is completed.	Eighteenmile Creek Sediment Study Final Report (NYSDEC 2001) is released.	Eighteenmile Creek Restoration Project (E & E 2003a,b; 2005) is implemented.	Bioaccumulation Investigation (USACE 2004a,b) is released.	RAP coordination role for Eighteenmile Creek AOC is assumed by NCSWCD.	Former Flintkote Plant Site ROD (NYSDEC 2006a) is released.	Upper Mountain Road SI Report (NYSDEC 2007) is released.	Eighteenmile Creek PCB Source Trackdown Project Final Report (E & E 2007b) is released.	Eighteenmile Creek GLLA Sediment Investigation (Ross et al. 2011) is initiated.	Eighteenmile Creek BUI Investigation (E & E 2009a) is completed.	Eighteenmile Creek Corridor Site RAP (NYSDEC 2010) is released.	Strategic Plan for BUI Delisting for Eighteenmile Creek AOC is prepared.
1985	1990	1997	1998	2001	2003-2005	2004	2005	2006	2007		2008	2009	2010	2011
					Eighteenmile Creek Comprehensive Watershed Management Plan Concept Document (E & E 2004) is released.	:	Sediment Modeling for the Eighteenmile Creek Watershed (Inamdar 2005) is implemented.	Eighteenmile Creek Corridor Site RI Report (NYSDEC 2006b) is completed.	Eighteenmile Creek State of the Basin Report (E & E 2007a) is released.		BUI Delisting Criteria for the Eighteenmile Creek AOC (NCSWCD 2008) are finalized.	Eighteenmile Creek Corridor Site Supplemental RI (E & E 2009b) is completed.	TrophicTrace food web modeling work begins (Gustavson et al. 2010).	
Key:AOCArea ofBUIBeneficitiesE & EEcoloGISGeogGLLAGreatNCSWCDNiagaNYSNew Normalization	of Concern ficial Use Impairment ogy and Environment, Ir graphic information syst t Lakes Legacy Act ara County Soil and Wa	nc. em ter Conservation Distr	rict		The plan was prepared to initiate the process of creating a Comprehensive Watershed Management Plan (CWMP) specific to the Eighteenmile Creek Watershed. The plan also summarizes existing watershed		The Soil Water Assessment Tool (SWAT) was implemented for the Eighteenmile Creek watershed to determine annual sediment yields and critical source areas of erosion in the watershed.	The RI documents: (1) elevated levels of PCBs and metals (arsenic, chromium, copper, lead, and zinc) in sediment in the creek and millrace adjacent to the Former Flintkote Plant Site; (2) contaminated sediment in the NYS	The report describes existing features, resources, communities, and environmental issues in the Eighteenmile Creek watershed. Goals of the report are to increase awareness and interest in the watershed and the		Delisting criteria are provided for five BUIs: Restrictions on Fish and Wildlife Consumption; Degradation of Fish and Wildlife Populations; Bird or Animal Deformities or Reproductive Problems; Degradation of Degradation	The new data are used to support development of the RAP (NYSDEC 2010) for the site.	The work involves an extensive literature review of existing water, sediment, and biota data for Eighteenmile Creek; collection of additional data for PCB congeners in forage and game fish; and collection of	

Figure C-1 Timeline of Significant Investigations and Events for the Eighteenmile Creek AOC from 1985 to 2011

APPENDIX B



Development of a Comprehensive Watershed Management Plan for the Eighteenmile Creek Watershed

MARCH 2011

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This project will involve development of a comprehensive watershed management plan (CWMP) for the Eighteenmile Creek watershed. This CWMP will serve as a coordinated and integrated approach to address the priority issues in this watershed and improve overall watershed health and function. The CWMP will be developed through extensive stakeholder involvement. This project addresses two specific Great Lakes Restoration Initiative (GLRI) Focus Areas and contributes to the delisting of all five beneficial use impairments (BUIs) in the Eighteenmile Creek Area of Concern (AOC).

Project Overview and Background Eighteenmile Creek Watershed and AOC

The Eighteenmile Creek watershed has a drainage area of approximately 90 square miles and includes Eighteenmile Creek; two main tributaries, the East Branch and the Gulf; and minor tributaries. Eighteenmile Creek flows from the south and discharges through Olcott Harbor into Lake Ontario. Approximately 2 miles south of Olcott Harbor, the watershed is a unique canyon habitat that attracts recreational boaters, birders, and waterfowl hunters. Because of this, Eighteenmile Creek is the second most visited fishing destination in the Lake Ontario basin, attracting up to 15,000 anglers annually (E & E 2007a).

A portion of the Eighteenmile Creek watershed was identified as an AOC; the AOC includes Olcott Harbor and extends upstream to the farthest point at which backwater conditions exist during Lake Ontario's highest monthly average lake level. In addition to its AOC designation, Eighteenmile Creek is on the New York State Section 303(d) List of Impaired Waters. The upper, Comprehensive Watershed Management Plan for the Eighteenmile Creek Watershed

Addresses GLRI Focus Areas
Addresses all five BUIs for the
Eighteenmile Creek AOC



middle, and lower sections of Eighteenmile Creek along with their tributaries contain contaminated sediments; additionally, the upper section and its tributaries also have aquatic toxicity from an unknown source (NYSDEC 2010b). Poor water sediment contamination in quality and Eighteenmile Creek have resulted from industrial and municipal discharge practices, pesticides, and waste disposal. Contaminated substances have contributed to restrictions on fish and wildlife consumption, degradation of benthic organisms, and restrictions on dredging activities in the Eighteenmile Creek AOC. Additionally, it is suspected that the contaminated sediments may adversely affect fish and wildlife populations, increase the frequency of fish tumors, and increase the prevalence of deformities and reproductive problems in birds and animals (E & E 2009).



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The vision for the Eighteenmile Creek watershed involves active stewardship among stakeholders and a commitment to initiating and completing recovery of impaired aquatic resources, with each success directly contributing to the value of restoring environmental and ecological integrity within the watershed.

The completion of a CWMP is critical in providing a long-term vision for the watershed that will include clear communication of the watershed priorities and the steps needed to achieve overall watershed health. A basin-wide approach to resource restoration in the watershed will enhance opportunities for public access, outdoor recreation, wildlife observation, and ecotourism.

Support of Great Lakes Restoration Initiative

This project will address two significant GLRI focus areas: Toxic Substances and AOCs and Habitat and Wildlife Protection and Restoration. This project will result in the development of a CWMP with specific management actions organized into functional management units. Contaminant remediation and aquatic habitat protection and restoration will be two priority management units. The specific management actions within each of these management units will protect the health and integrity of wildlife and their habitats throughout the Eighteenmile Creek watershed.

GLRI Focus Areas

Long-term Goals of the Toxic Substances and **AOCs Focus Area**

- Reduce exposure to toxic substances from historically contaminated sources through source reduction or other methods
- Reduce levels of toxic chemicals to the point that all restrictions on the consumption of Great Lakes fish can be lifted
 - Protect the health and integrity of wildlife habitat from adverse chemical and biological effects associated with the presence of toxic substances in the Great Lakes Basin

Long-term Goals of the Habitat and Wildlife Protection and Restoration Focus Area

- Maintain or improve the conditions of native fish and wildlife through the protection and restoration of Great Lakes aquatic and terrestrial habitats
- Facilitate sound decision-making by using accessible, site-specific and landscape-scale baseline status and trend information about fish and wildlife resources and their habitats

Progress toward Delisting Five BUIs in the Eighteenmile Creek AOC

There are five BUIs that are impaired in the AOC: Restrictions on Fish and Wildlife Consumption, Degradation of Benthos. Restrictions on Dredging Activities, Bird or Animal Deformities or Reproductive Problems, and Degradation of Fish and Wildlife Populations. These impairments can all be linked to PCB contamination in sediments of the Eighteenmile Creek AOC and watershed. This project, through the development of specific watershed management actions for watershed-wide priorities, such as remediation of PCB source areas and in-channel contaminated sediments, will achieve progress toward delisting each of these BUIs.

Project Specifics

Establishing a Watershed Planning Stakeholder Advisory Group

The watershed planning stakeholder advisory group will serve as the lead for the watershed management planning process. The preliminary list of stakeholders for this group may include: New York State Department of Environmental Conservation, Niagara County Soil and Water Conservation District, U.S. Army Corps of Engineers

(USACE), Niagara County, representatives of each of the six towns located within the watershed, and business organizations for Lockport and Newfane. The advisory group will play an active role throughout the development of the CWMP, setting goals for the CWMP, reviewing watershed issues, and selecting the highest priority management actions for implementation.

Developing a CWMP—Compilation of Existing Data to Characterize the Watershed and Identify Issues/Opportunities

Pre-planning activities have largely been completed and the development of the CWMP will draw heavily upon the numerous studies that have been completed or are in progress in the Eighteenmile Creek AOC and the larger watershed. These studies will provide the baseline for CWMP development and will help to focus the plan on the highest priority issues.

The Comprehensive Watershed Management Plan Concept Document (E & E 2005) was completed in 2005 and is intended for use as a tool to develop a CWMP for the Eighteenmile Creek watershed. The existing watershed information presented in the Concept Document can be used in conjunction with the *State of the Basin Report* to complete the watershed characterization section of the CWMP. The Concept Document provides an initial framework for a CWMP that will be followed once the planning process begins.

Several completed studies, including the BUI Investigation for Eighteenmile Creek (E & E 2009), the PCB Trackdown Study (E & E 2007b), the Soil and Water Assessment Tool (SWAT) modeling (Buffalo State College 2005), and the Record of Decision for the Eighteenmile Creek Corridor Site (NYSDEC 2010a) can be used to form the basis of the watershed issues and opportunities section of the CWMP. In addition to these completed studies/projects, two are underway that can also be used to identify watershed issues and opportunities. The ongoing Great Lakes Legacy Act (GLLA) Remedial Investigation (RI) is further evaluating contamination in Eighteenmile Creek sediments to provide comprehensive data relevant to the migration of contaminants from upstream source areas. A subsequent feasibility study would include the development and completion of a remedial alternatives analysis for the remediation of contaminated sediments. Additionally, the USACE is completing a TrophicTrace Model to evaluate how contaminants may be bioaccumulating and moving through the food chain and determine resultant environmental risks. Both of these ongoing studies will be associated with outcomes that can be translated into opportunities for the

Key Components of the CWMP

- Rationale for plan
- Delineation of watershed
- History of watershed
- Watershed characterization
- · Identification of watershed issues and opportunities
- Goals and policies
- Watershed management actions and guidelines
- Phasing and Implementation
- Monitoring and Assessment

watershed, and ultimately into watershed management actions for implementation.

Developing a CWMP—Prioritization of Issues and Development of Specific Watershed Management Goals and Supporting Actions Based upon data obtained from the pre-planning efforts, the CWMP will take the priority issues for the watershed and develop specific watershed goals based on the identified issues/problems. These goals will form the basis for policies and management actions specifically designed to

achieve the desired changes in the watershed. These management actions will include the following priorities:

- Nonpoint source storm water monitoring and assessment
- An integrated approach for prioritization of known sediment hot spots for remediation
- Additional modeling for sediment loads and pollutant fate and transport that focus on the Erie Canal and small tributaries
- Implementation of recommendations coming out of the TrophicTrace Model
- Modeling to determine the potential recovery of the creek following remediation efforts

These priority management actions will be developed and organized into a clear plan for implementation. The implementation of these actions will be the critical element in achieving improved water quality, improved habitat value, and overall ecosystem health within the Eighteenmile Creek watershed. In doing so, the CWMP will provide the roadmap of specific steps needed to achieve the restoration goals for the Eighteenmile Creek watershed.

Project Goals

- Develop a CWMP for the Eighteenmile Creek watershed to facilitate ecosystem restoration within this watershed
- Meet the long-term goals of the GLRI Focus Areas of Toxic Substances and AOCs and Habitat and Wildlife Protection and Restoration
- Facilitate progress toward the delisting of five BUIs for the Eighteenmile Creek AOC

Project Objectives

- Establishment of a watershed stakeholder advisory group
- Integration and compilation of previously completed and ongoing watershed studies into the CWMP
- Development of specific recommendations for management and restoration in the watershed and compilation of an implementation plan



The CWMP for the Eighteenmile Creek watershed will establish a coordinated, long-term vision for the restoration of the watershed, identifying specific steps to achieve that vision.

Project Outcomes

- Long-term stakeholder support and ownership of the CWMP for the Eighteenmile Creek watershed
- CWMP that focuses on documented key problems and opportunities for the Eighteenmile Creek watershed
- Coordinated and comprehensive approach to improving water quality and habitat, and addressing BUIs

Preliminary Cost Estimate

Cost estimates will be developed in coordination with the project sponsor.

Project Sponsor

Eighteenmile Creek Remedial Action Plan (RAP) Coordinator

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S Army Corps f Engineers® uffalo District Installation of a Network of Gauge Stations within the Western Lake Ontario Basin (Niagara, Orleans, and Monroe Counties)

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Network of Gauge Stations in Western Lake Ontario Basin

Addresses GLRI Focus Areas

Addresses LaMP Ecosystem Indicators This project would develop a network of stream gauge stations in the Western Lake Ontario basin along tributaries within Niagara, Orleans, and Monroe counties. The project will meet the needs that currently exist for accurate measurements of tributary loadings to Western Lake Ontario. These gauges would augment the existing U.S. Geological Survey (USGS) gauges throughout the basin, providing more comprehensive and accurate data. This project addresses specific Great Lakes Restoration Initiative (GLRI) Focus Areas, and supports Lake Ontario Management Plan (LaMP) Goals and Objectives.

Project Overview and Background

Current Limitations on Tributary Loadings

Currently, for the major tributaries to Lake Ontario, loadings are estimated based on the closest gauge. For example, pollutant loadings within Eighteenmile Creek are currently estimated based on gauges in Tonawanda Creek. This results in inaccuracies in data and a lack of a clear understanding as to the contributions that these tributaries may be making to Lake Ontario water quality and ecosystem degradation. The western shoreline of Lake Ontario is listed on the 2010 New York State Section 303(d) List of Impaired/Total Maximum Daily Load (TMDL) Waters as impaired due to phosphorus. This impairment spans the shoreline from Niagara County east through Orleans County. The tributaries to Lake Ontario serve as sources of nutrients, pesticides, and other contaminants to the lake.

A basin-wide network of stations would allow for accurate measurements of the influx of nutrients and other potential contaminants to the nearshore area, along with a greater understanding of the flow and transport dynamics of the tributaries contributing to the lake. An understanding of these characteristics would aid in identifying opportunities to implement management actions and remedial strategies to improve the overall health of the Lake Ontario ecosystem.

Gauging Stations, Their Function, and Current Status in the Western Lake Ontario Basin

The primary function of many stream gauges is to measure the water surface elevation and/or volumetric discharge. Discharge is the volume of flow passing a specific point in a given time interval and is measured in cubic feet per second (cfs). This value also reflects any sediment or solids in the water.

Gauge Station (House) www.geology.com

www.geology.com

The USGS maintains gauges throughout the U.S., including New York. In addition to hydrologic parameters, USGS gauges can also include water quality parameters, such as nutrients, suspended sediment, and turbidity, among others. The information collected at the various gauges is either transmitted via satellite back to the USGS or another managing entity, or manually retrieved and downloaded/observed in person. Within the western Lake Ontario basin, there is a general lack of existing and functioning gauging stations. Several of the tributaries to Western Lake Ontario, including Twelvemile Creek, Eighteenmile Creek, and Johnson Creek, either have gauges that are no longer in use or have never been gauged. Other tributaries are only monitored for discharge but do not include monitoring for any water quality parameters (see tributary listings below).

SELECTED TRIBUTARIES TO WESTERN LAKE ONTARIO AND THEIR GAUGING STATUS

Tributary	USGS Gauge Number and Location	Status/Description of Monitoring Parameters	Tributary	USGS Gauge Number and Location	Status/Description of Monitoring Parameters
Niagara River	04216000 (Buffalo)	Discharge only	Coneseus Creek	04227995 (Lakeville)	Streamflow only
Twelvemile Creek	N/A	Non-gauged	Genesee River	04221000 (Wellsville)	Discharge only
Eighteenmile Creek	04214200 (North Boston)	Water quality parameters (dissolved solids, major metals, nutrients) have not		04223000 (Portageville)	Discharge only
		been monitored since 1964; not currently monitored for discharge		04221500 (Scio)	Discharge only
Johnson Creek	N/A	Non-gauged		04227500 (near Mt. Morris)	Streamflow/discharge only
Oak Orchard	04220045 (Shelby)	Discharge only		04230650 (Ballantyne Bridge near Mortimer)	Gauge height
Marsh Creek	N/A	Non-gauged		04231500 (below Erie Canal at Rochester)	Not currently in use
Sandy Creek	N/A	Non-gauged		04231600 (at Ford St. Bridge, Rochester)	Streamflow/discharge only
West Creek	04220250 (Hilton)	Streamflow only		04232000 (Rochester)	Not currently in use
Salmon Creek	N/A	Non-gauged	Black Creek	04231000 (Churchville)	Streamflow
Canaseraga Creek	04224650 (Canaseraga)	Streamflow/discharge only	Oatka Creek	04230380 (at Warsaw)	Discharge only
	04224775 (above Dansville)	Streamflow/discharge only		04230500 (at Garbutt)	Discharge only; water quality monitoring ceased in 2009
	04225000 (near Dansville)	Streamflow/discharge only	Honeoye Creek	04229500 (Honeoye Falls)	Not currently in use
	04225500 (Groveland)	Not currently in use	Mill Creek	0423204140, 0423204141 (near Bushnell Basin)	Not currently in use
	04227000 (Shakers Crossing)	Not currently in use			

Support for GLRI Goals

The project will facilitate progress toward two GRLI Focus Areas: Monitoring and Evaluation and Nearshore Health and Nonpoint Source Pollution. Expansion of the USGS infrastructure will enhance stream and watershed monitoring capabilities and will provide for defining specific problems and the implementation of solutions. Over the long-term, data obtained from a functional network of gauge stations in the Western Lake Ontario basin will support management actions toward reducing the loading of sediment, nutrients, and other contaminants which will improve the health and function of nearshore habitats.

GLRI Focus Areas

Monitoring and Evaluation

- Introducing a cooperative monitoring and observing system which provides a comprehensive assessment of the Great Lakes ecosystem
 The necessary technology and programmatic
 - infrastructure to support collaborative monitoring and reporting exists

Long-Term Goals of the Nearshore Health and Non-Point Source Pollution Focus Area

- Achieving a significant reduction in soil erosion and the loading of sediments into tributaries
- Ensuring that nearshore aquatic, wetland and upland habitats sustain the health and function of natural communities by managing land use, recreation, and economic activities
- Making high quality, relevant information about the nearshore areas readily available to assess progress and inform enlightened decision making

Project Specifics

The project will implement a network of gauging stations that will form the basis of a Western Lake Ontario-specific monitoring system which will result in the provision of basin-wide data that will speak to inputs to the nearshore environment from the various tributaries. Using that data, informed decisions can be made to manage the health of, and improve the ecological functions to, nearshore habitats.

The existing USGS infrastructure will be utilized to the maximum extent practicable. The first tier of actions will be focused on the following:

Support for Addressing LaMP Ecosystem Indicators

This project would provide data to address two LaMP Ecosystem Indicators—nutrients in open waters and critical pollutants in open waters through the provision of water quality data for various tributaries to Western Lake Ontario. These data will serve as measures of the levels of nutrients and critical pollutants entering the lake.

LaMP Ecosystem Indicators

Nutrients in Open Waters

Nutrient levels should be sufficient to support aquatic life without causing persistent water quality problems, such as depletion of dissolved oxygen levels, nuisance algal blooms, and decreased water clarity

Critical Pollutants in Open Waters

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Critical pollutants in open waters should not pose a threat to human, animal, and aquatic life



An expanded network of operating stream gauges will result in a more comprehensive assessment of the Western Lake Ontario ecosystem.

- Augmenting existing USGS gauges with water quality monitoring. This action would target the following tributaries with existing gauges: Niagara River, Oak Orchard Creek, West Creek, Canaseraga Creek, Coneseus Creek, Genesee River, Black Creek, and Oatka Creek.
- Re-instating discontinued gauges and equip those with both hydrological and water quality monitoring capabilities. This action would target the following tributaries with discontinued gauges: Eighteenmile Creek, and Genesee River (gauges 04232000, 04231500).

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The second tier of actions will focus on the following:

• Installing new gauges in non-gauged tributaries. This action would target the following tributaries: Twelvemile Creek, Johnson Creek, Marsh Creek, Sandy Creek, and Salmon Creek.

Each gauge will monitor discharge and stage in addition to a standard suite of water quality parameters.

These gauges will be daily data sites. Daily values will be summarized from the time-series data for each day and may represent the daily mean, median, maximum, minimum, and/or other derived value. Data will be automatically downloaded to the existing USGS network for

Project Goals

- Create a robust network of gauge stations to provide accurate measurements of tributary loadings to Western Lake Ontario
- Collect accurate measurements of potential contaminants and sediments
- Develop in-depth understanding of Lake Ontario tributaries to initiate restoration projects

Project Objectives

- Augment existing USGS gauges with water quality monitoring capabilities
- Reinstate discontinued gauges and equip those with both hydrological and water quality monitoring capabilities
- Install new gauges in non-gauged tributaries

The gauging stations will include measurements of the following water quality parameters which are indicated in the LaMP as measures of the Nutrients in Open Waters and Critical Pollutants in Open Waters indicators: Image: Concentration of the pollutants Image: Water clarity Image: Concentration of critical pollutants

those existing gauges, and for those newly installed gauges, data will be downloaded and maintained by the county Soil and Water Conservation Districts (SWCD) in which each tributary is located. These data will then be made available to NYSDEC, Natural Resource Conservation Service (NRCS), Area of Concern Remedial Action Plan (RAP) coordinators, local SWCDs, and other interested entities.

- Provide data to address the long-term goals of the Nearshore Health and Nonpoint Source Pollution and Monitoring and Evaluation GLRI Focus Areas
- Support the Goals and Objectives of the LaMP

Project Outcomes

 A comprehensive network of gauge stations in tributaries to Western Lake Ontario which will provide accurate loading measurements and will allow for identification of follow-on management actions

Costs

The construction of a new gauging station, would require approximately \$30,000 in up front costs; these costs are not inclusive of the ongoing operation of the gauge.

Project Sponsors and Collaborators

Eighteenmile Creek RAP Coordinator

Sources

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Constructing Boat Wash Stations and Increasing Public Awareness to Stop the Spread of Invasive Species within Lake Ontario, its Tributaries, and Inland Waters



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LAKE ONTARIO WATERWAYS

Through an active partnership between the Niagara, Orleans, Monroe, and Wayne county Soil and Water Conservation Districts, and the Finger Lakes—Lake Ontario Watershed Protection Alliance, this project will implement two vital components in the current fight against the spread and increase in aquatic invasive species (AIS):

- Site and construct up to 10 boat wash stations at boater access points along Lake Ontario in New York; and
- Implement a public awareness program about the effects of invasive species in Lake Ontario and other Great Lakes and the impacts associated with the spread of these species to tributaries and inland waters.

This project takes key steps forward in addressing the Great Lakes Restoration Initiative (GLRI) focus area of Invasive Species and also addresses objectives of the Lake Ontario Management Plan (LaMP).

Lake Ontario seen from Dead End, Huron, NY (Source: Wikipedia.org).



This project will facilitate the implementation of early actions/pilot technologies to address water pathway vectors for AIS, will focus on prevention by broad stakeholder outreach and education, and will develop and demonstrate an innovative control technology. Each of these are principal actions to achieve progress toward the control of invasive species, a GLRI focus area.



This project will support the control of AIS by reducing the human-induced distribution of exotic species to other locations in Lake Ontario, its tributaries, and to inland waters. A demonstration project has been constructed and is operating in Newfane, New York in the Olcott Marina. Over its two months of operation, it has proven to be successful in terms of use by boaters and increasing awareness of the impacts of AIS on Lake Ontario and other waters. This project will expand upon those initial efforts to create a more comprehensive strategy to address AIS. See "Demonstration Project" below.

Project Overview and Background Support of GLRI and LaMP

The aquatic and terrestrial habitats of Lake Ontario have been impacted by invasive species to the extent that several native species are on the verge of being lost and the entire lake-wide ecosystem compromised. Progress toward restoring the Great Lakes has been significantly undermined by the effects of non-native invasive species; over 180 such species exist in the Great Lakes (USEPA 2009). New invasive species can be introduced into the Great Lakes through various pathways, including commercial shipping, canals and waterways, and through the activities of recreational and resource users. Invasive species are one of the five focus areas of the GLRI. Long-term goals of this focus area include prevention of the spread of invasive species beyond their current range by means of recreational activities, canals, and waterways. The Great Lakes and St. Lawrence River system is a major shipping route for ships and vessels from around the world. More than 1/3 of these invasive organisms were introduced since the 1960s, particularly through the opening of the St. Lawrence Seaway, and many now dominate the aquatic community in both numbers and biomass (USGS 2010). Thus, the implementation of this project will facilitate progress toward the prevention of the spread of invasive species through water-dependent pathways.

The project will also facilitate progress toward goals and objectives of the LaMP. As indicated in the LaMP Binational Workplan (2007-2011), one of the specific activity focus areas is invasive species. For that focus area, one of the desired outputs for 2011 includes protection of Lake Ontario from the risk of introduction of AIS through implementation of control strategies. Thus, this project is a control strategy.



Recreational Boating and the Spread of AIS

According to the U.S. Coast Guard, there are approximately 4.2 million recreational boats in the eight Great Lakes states, one third of all numbered U.S. recreational vessels (Great Lakes Commission 2000). Many of these recreational boaters use their watercraft frequently on different waters (traveling from location to location to boat, fish, etc.). The transport of vessels and equipment from water body to water body is a primary vector for the spread of AIS. Boats; small craft like canoes and kayaks, and trailers; tow vehicles; and fishing and personal gear are all potential carriers of AIS. Propellers, hitches, and trailers frequently get entangled by

various AIS and fragments and pieces of various non-native species. AIS may adhere to hull surfaces or equipment used for fishing. Boats that are not cleaned after leaving the lake or another water body may introduce these to another location.

There are numerous boat launches along the lakeshore and its main tributaries. Within the four-county area along Lake Ontario, there are 42 boat launches and marinas. Thus the sheer volume of boats and the potential for harboring and spreading AIS is a significant concern.

Recreational Boating: Pathways for Introduction and Spread of AIS

- Hull surfaces
- · Bait wells
- Bilge water and sediments
- Motors
- Propellers
- · Associated tools and equipment

Ecological and Economic Impacts of AIS

- Prey upon, outcompete, Degrade fish and parasitize, or cause
- Reduce available food sources
- Reduce available spawning habitat
- Degrade water quality
- wildlife habitat
- disease in native species . Threaten native stocks of economic importance for fisheries and tourism
 - Impair water-based recreation
 - Accelerate filling of lakes and reservoirs

Outcomes

- Reduced transport and spread of AIS
- · Changed behaviors and increased understanding of the adverse effects of AIS

Project Specifics

Since AIS are water-based, any movement of watercraft out of the water and to other areas on the lake, to upstream areas within tributaries, or to inland lakes has the potential to contribute to the proliferation of invasive species. People's actions are the largest driver of invasive species migration and establishment, and recreational use, fishing, and boating are significant contributing actions.

The use of boat wash stations has been demonstrated to be effective in the removal of AIS that become attached to boats while in the water. With the boat wash stations and appropriate techniques, boaters can begin to play a meaningful role in controlling the spread of AIS. For those boaters who have utilized the existing demonstration boat wash facility in the Olcott Marina, an understanding of its importance has been instilled and this understanding has facilitated an associated positive change in behavior.

Installation of Boat Wash Stations and Their

Operations. Boat wash stations focus on the use of high-pressure water spray to remove AIS from the exterior of boats, trailers, and equipment. Up to 10 boat wash stations will be constructed along Lake Ontario, using the designs/site plans created for the exisiting facility at Olcott. A survey will be developed and used to determine interest and the boat locations.

In selecting the boat wash locations, priority will go to those existing facilities that are located in heavily used areas, such as state parks, highest boater usage rates, and those with a large geographic extent with respect to use. These may include: Fort Niagara State Park, Wilson Tuscarora State Park, Golden Hill State Park, Oak Orchard State Marine Park, Orleans County

• To create awareness amongst the boating and lake recreational community on the adverse impacts that invasive species within Lake Ontario have on recreational and natural resources, and environmental health, and in doing so, change public perception.

Project Goals

• To implement an active, comprehensive invasive species control strategy across 4 counties along the Lake Ontario shoreline encompassing an area of 158 miles of shoreline. Marine Park, the Irondequoit Bay State Marine Park, and the Erie Canal at Lockport.

pose a significant risk of spreading aquatic invasive species.

Spreading the Word. Because boat washing is not 100% effective in preventing the spread of AIS, a public awareness program is also necessary to educate the public on the importance of AIS control. Boat wash stations can also serve as distribution points for educational materials, and provide a place for reaching the boating community for a variety of purposes.

As part of this project, education and outreach will be conducted through the development of a package of informational tools to educate the public on 1) the harmful effects of AIS, and 2) preventative actions that they can take to curb the spread of AIS. These tools will include factsheets, public education brochures, watch cards with specific species of AIS highlighted, as well as signage for display at each boat wash station and local marina along Lake Ontario from Niagara County east to Wayne County. These educational tools will reinforce the behavioral changes needed to promote wide ranging and proactive actions to protect Lake Ontario as a vital regional natural and economic resource.





Project Objectives

- Create and conduct survey to determine interest in Boat Wash Stations
- · Develop a methodology for a priority list of areas based upon survey results
- Construct up to 10 boat wash stations at boater access points along Lake Ontario
- · Develop signage detailing the effects of invasive species on regional waterbodies

Project Outcomes

- Compilation of information from the boating public to support the selection of sites for boat wash stations
- A network of boat wash stations to effectively prevent the spread of AIS in Lake Ontario and other waters
- Signage will serve as visual reminders of the importance of each boater's actions relative to the spread of AIS
- Educate the boating and lake communities about the threat of AIS

• Increase boater awareness of the issues and their role in AIS prevention with greater coverage of educational material along the Lake Ontario shoreline

Demonstration Project

The Olcott boat wash facility was fully operational in October 2010; prior to then, 30 boaters utilized the facility for free as part of a marketing/public relations initiative. 65 boaters paid to use the facility between October and November 2010. All boaters utilizing the facility realize why it is there due to the local education and signage devoted to the facility. Boaters indicated that they were in favor of the facility and that it does not cause any damage to the boats. Every boat that used the facility this past year is one less occurrence of a potential vector for the spread of AIS.



Costs

\$25,000 per boat wash facility (construction costs). \$9,000 to design, produce, and print signs, watch cards, brochures, and factsheets for the public education campaign.

Project Sponsors and Collaborators

Niagara County Soil and Water Conservation District; Orleans County Soil and Water Conservation District; Monroe County Soil and Water Conservation District; Wayne County Soil and Water Conservation District; and Finger Lakes— Lake Ontario Watershed Protection Alliance

Sources

 $Great\ Lakes\ Commission.\ 2000.\ Recreational\ Boating\ and\ the\ Great\ Lakes\ -St.\ Lawrence\ River.\ http://www.glc.org/advisor/00/recboating.pdf$ USEPA. 2009. "Summary of the Great Lakes Restoration Initiative" as given at stakeholder meetings, 2009. http://www.epa.gov/greatlakes/glri/GLRI_Slides.pdf

 $USGS.\ 2010.\ (http://www.glsc.usgs.gov/main.php?content=research_invasive&title=Invasive%20Species0&menu=research).$



Survey for Levels of Bioaccumulative Chemicals in Wildlife Prey and Tissues and Wildlife Deformities within Lake Ontario and its Tributaries and the St. Lawrence River

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LAKE ONTARIO WATERWAYS

This project will involve completing a survey along the Lake Ontario shoreline, in selected tributaries of Lake Ontario, and in the St. Lawrence River for bioaccumulative chemicals in wildlife prey and tissues and for wildlife deformities. The primary objective of the project is to determine the extent to which bioaccumulative chemicals in wildlife prey and wildlife deformities are lake-wide versus Area of Concern (AOC)-specific issues. The resulting data will be used to help determine the status of Beneficial Use Impairment (BUI) #5—Bird or Animal Deformities or Reproductive Problems—in four AOCs: Niagara River.

Project Overview and Background

Overview of Great Lakes Contamination and the Link to Bird and Animal Abnormalities

Wildlife of Lake Ontario and the other Great Lakes are exposed to many bioaccumulative organic chemicals, including polychlorinated biphenyls (PCBs), dioxins/furans, and chlorinated pesticides. The bioaccumulative nature of these chemicals and long food webs in the Great Lakes result in significant contamination in fish and high exposure potential to these chemicals in people and wildlife that eat fish from these sources. Significant impacts on wildlife that consume Great Lakes fish have been well-documented. Well-known examples include the steep decline of bald eagle reproduction from the nearshore regions of the Great Lakes due to eggshell thinning caused by DDT; loss of mink populations from reproductive failure caused by PCBs; and cross-bill syndrome and other effects in a variety of fish-eating colonial nesting bird populations due to exposure to dioxins/furans and dioxin-like compounds (Swackhamer 2005).

Support of Great Lakes Restoration Initiative This project will facilitate progress toward the

Surveys for Bioaccumulative Chemicals and Deformities

- Addresses GLRI Focus Areas
- Supports BUI Delisting at 3 AOCs
- Addresses LaMP Goals and Objectives

Eighteenmile Creek, Rochester Embayment, and St. Lawrence River at Massena AOC, New York. Also, the resulting data will be useful to support Great Lakes Restoration Initiative (GLRI) goals and Lake Ontario Lake Management Plan (LaMP) goals.

goals of two Great Lakes Focus Areas: Toxic Substances and AOCs and Monitoring and Evaluation. The implementation of this project will facilitate progress towards the goals of these GLRI Focus Areas by collecting data on a sentinel wildlife species, the mink, which is a direct link to assessing the overall health of the Lake Ontario ecosystem.

GLRI Focus Areas

Long-term Goals of the Toxic Substances and AOCs Focus Area

Significantly reduce exposure to toxic substances from historically contaminated sources through source reduction or other methods

- Reduce levels of toxic chemicals to the point that all restrictions on the consumption of Great Lakes fish can be lifted
- Protect the health and integrity of wildlife habitat from adverse chemical and biological effects associated with the presence of toxic substances in the Great Lake Basin

Long-term Goals of the Monitoring and Evaluation Focus Area

- A cooperative monitoring and observing system that provides a comprehensive assessment of the Great Lakes ecosystem
- Achievement of priority Lake Ontario LaMP goals and objectives through implementation of critical projects and programs

Support for Beneficial Use Impairment Delisting

The survey findings will be highly relevant to delisting criteria for BUI #5—Bird or Animal Deformities or Reproduction Problems—for four AOCs: the Rochester Embayment, Eighteenmile Creek, the Niagara River, and St. Lawrence River at Massena AOC, New York. For these AOCs, the delisting criteria for BUI #5 refers to expected levels of wildlife deformities or reproductive problems and/or levels of chemicals in wildlife prey. This project will provide data on the typical levels of these parameters in Lake Ontario and its tributaries for comparison with levels in the AOCs, which are needed to determine if the delisting criteria have been attained.

Support for Lake Ontario LaMP

The LaMP presents ecosystem goals for Lake Ontario based on indicators selected to provide a good characterization of the ecosystem; one group of these indicators, critical pollutant indicators, would be addressed by this survey. This survey will collect data on levels of critical pollutants in prey of piscivorous (fish-eating) wildlife in selected nearshore areas of Lake Ontario and will generate data that can be used to determine if mink reproduction differs between

Bird and Animal Deformities BUI Delisting Criteria Addressed by this Project

Rochester Embayment AOC

 Mink are present and are reproducing, or levels of PCBs, dioxin/furans, mirex, and mercury measured in the tissue of resident prey are below those known to be associated with mink reproductive failure

Eighteenmile Creek AOC

 No reports of wildlife population deformities or reproductive problems from wildlife officials above expected natural background levels

Niagara River AOC

• Rates of deformities and reproductive problems within the AOC do not exceed rates at non-AOC control sites

St. Lawrence River at Massena AOC

 Incidence rates, if present, of deformities or other reproductive problems in sentinel species do not exceed background levels of inland control populations

inland and lakeshore habitats. These data will support the LaMP objective that the health and reproductive success of piscivorous wildlife should not be impaired by contaminants present in the aquatic food web.

Project Specifics

This project will complete a survey of the following:

- Task 1. Levels of bioaccumulative chemicals in aquatic prey of mink, including fish, crayfish, and/or frogs.
- Task 2. Levels of bioaccumulative chemicals in mink tissues and mink jaw lesions.
- Task 3. Video surveillance of mink for evidence of reproduction.

Sampling locations for this project will include the Eighteenmile Creek AOC, Rochester Embayment AOC, Niagara River AOC, other tributaries to Western Lake Ontario (WLO), the WLO shoreline, Eastern Lake Ontario Shoreline, St. Lawrence River at Massena AOC, New York, and an inland reference site near Massena, New York (see Table 1). These locations were selected so that conditions within the Eighteenmile Creek, Niagara River, Rochester Embayment, and Massena AOCs can be compared with conditions typical for nearby non-AOC reference sites. Such comparisons will help determine if elevated levels of bioaccumulative chemicals in wildlife prey and wildlife deformities or reproductive problems are lake-wide or AOC-specific issues. These comparisons are relevant to determining the status of BUI #5—Bird or Animal Deformities or Reproductive Problems—in the AOCs named above.

Specific methodologies for Tasks 1 through 3 are summarized below.

Task 1. Chemicals in Fish, Crayfish, and Frogs Mink prey on fish, crayfish, and frogs (EPA 1993). Fish and crayfish will be collected from five sites along the Lake Ontario shoreline, two reference tributaries to WLO, the Rochester AOC, Niagara River AOC, the St. Lawrence River at Massena AOC, New York, and an inland reference site near Massena, New York, and analyzed for PCBs, dioxins/furans, and chlorinated pesticides (see Table 1 for sampling locations). Five mediumsized fish and five crayfish will be harvested from each sampling location. Five frogs per location will be harvested during creek-side or shoreline surveys if adequate numbers of fish and crayfish are not available. All collected specimens will be frozen and sent to an analytical laboratory to determine whole-body levels of bioaccumulative chemicals.

Task 2. Mink Liver Analysis and Jaw Lesion Evaluation

The mink is a sentinel species commonly found along water edges and in wetlands. Since it is a predator atop the aquatic food chain, it is highly susceptible to bioaccumulative pollutants in prey (Haynes et al. 2007). Symptoms of bioaccumulative chemicals in mink include lesions on the liver and along the jaw line. Individuals captured and pelted by trappers will be used for this study. Mink livers will be removed and stored for chemical analysis of PCBs, dioxins/furans, and chlorinated pesticides. Mink jaws will be removed and stored for examination for lesions as per Haynes et al. (2007). Up to 35 liver and 35 jaw samples will be collected, five liver and five jaw samples from each of seven areas: Eighteenmile Creek; Niagara River, WLO tributaries, WLO shoreline; Eastern Lake Ontario Shoreline; St. Lawrence River at Massena AOC, New York, and an inland reference site near Massena, New York.

Task 3. Mink Reproduction Study

Weatherproof video surveillance equipment will be used to examine trends in mink relative abundance and population structure within the Eighteenmile Creek AOC, Niagara River AOC, other tributaries to WLO, along the WLO shoreline, along the Eastern Lake Ontario Shoreline, within the St. Lawrence River at Massena AOC, and at a reference site near Massena, New York (see Table 1 for sampling locations). Differences among areas (if any) will be evaluated in light of the prey chemical data from these areas to determine if differences in mink abundance and population structure may be the result of differences in chemical exposure.

Four video stations will be employed at each study site. Video surveillance stations will be set up May 15 and will continue monitoring until November 15, which covers the post-breeding period, a time when mink families would likely travel together. All video surveillance stations will be visited once per week. The video data will be analyzed for mink presence, with special attention paid to the number of mink observed at a given time, as multiple individuals recorded during the post-breeding season are indicative of family units and mink reproduction.

Sampling Locations ¹						
Parameter	Rochester Embayment AOC	Eighteenmile Creek AOC	Niagara River AOC	Additional Lake Ontario Tributaries	Lake Ontario Shoreline	St. Lawrence River at Massena AOC, NY
Bioaccumulative chemicals in mink prey	Sampling proposed at two sites, one along the lakeshore and one inland.	Sampling not required; Recent data are available from the TTM project being conducted by the USACE.	Sampling proposed at two sites along the river, one upstream at Buckhorn Island State Park and one within the Niagara Gorge.	Sampling proposed at Oak OrchardCreek and Twelve Mile Creek.	Sampling proposed at shoreline sites near the mouths of Oak Orchard Creek, Twelve Mile Creek, and the Genesee River and two sites in Eastern Lake Ontario.	Sampling proposed at two sites, one within the AOC and one at a nearby inland reference area.
Bioaccumulative chemicals in mink liver and mink jaw lesions	Sampling not required; Rochester AOC data are available from Haynes et al. (August 2007).	Sampling proposed if mink can be acquired from local trappers.	Sampling proposed if mink can be acquired from local trappers.	Sampling proposed if mink can be acquired from local trappers.	Sampling proposed if mink can be acquired from local trappers.	Sampling proposed within the AOC and at a nearby inland reference site if mink can be acquired from local trappers.
Video surveillance of mink	Sampling not required; Rochester AOC data are available from Haynes et al. (August 2007).	Sampling proposed at two sites along the creek, one upstream and one downstream of Burt Dam.	Sampling proposed at two sites along the river, one upstream at Buckhorn Island State Park and one within the Niagara Gorge.	Sampling proposed at Twelve Mile Creek and Oak Orchard Creek.	Sampling proposed near the mouths of Twelve Mile Creek and Oak Orchard Creek, and two sites in Eastern Lake Ontario.	Sampling proposed at two sites, one within the AOC and one at a nearby inland reference area.
Key: TTM = TrophicTrace Model USACE = United States Army Corps of Engineers						

TABLE 1. PROPOSED SAMPLING APPROACH AND LOCATIONS FOR EACH STUDY PARAMETER

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Project Goals

- Collect data to determine whether BUI #5—Bird or Mammal Deformities or Reproduction Problems—delisting criteria have been met
- Facilitate progress toward the long-term goals of the GLRI Focus Areas of Toxic Substances and AOCs and Monitoring and Evaluation
- Address ecosystem indicators of the LaMP



The mink is a sentinel species that is highly susceptible to bioaccumulative contaminants in prey, making it an ideal target species for analysis of bioaccumulative chemicals and their effects.

Project Objectives

- Sample for and determine levels of
- bioaccumulative chemicals in aquatic prey of mink
- Analyze livers and jaws of mink to determine levels of bioaccumulative chemicals and the potential presence of jaw lesions
- Monitor for mink presence using video surveillance

Project Outcomes

- Data to indicate whether bioaccumulative chemicals are at levels known to be associated with mink reproductive failure
- Data to indicate whether levels of bioaccumulative chemicals in prey are lake-wide or AOC-specific
- Data to indicate whether levels of bioaccumulative chemicals and rates of deformities exceed non-AOC sites
- Data to identify trends in mink relative abundance and population structure within the Eighteenmile Creek AOC, Niagara River AOC, WLO tributaries, along the WLO shoreline, along the Eastern Lake Ontario shoreline, within the St. Lawrence River at Massena AOC, and at an inland reference area near Massena, New York

Preliminary Total Cost Estimate

The estimated cost for this project is \$730,816. Cost estimates per task are \$229,576, \$89,740, and \$411,500 for Tasks 1, 2, and 3, respectively.

Project Collaborators

Eighteenmile Creek Remedial Action Plan (RAP) Coordinator and Rochester Embayment RAP Coordinator.

Sources

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Pilot Study on Use of Powdered Activated Carbon to Reduce Bioavailability of Polychlorinated Biphenyls (PCBs) in Eighteenmile Creek Sediment



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LAKE ONTARIO WATERWAYS

This project will evaluate the potential effectiveness of using powdered activated carbon (PAC) to reduce bioavailability of polychlorinated biphenyls (PCBs) in Eighteenmile Creek sediment. Such a reduction would be beneficial to the aquatic ecosystem and habitat function in Eighteenmile Creek. Up to 90% reduction in PCB bioavailability has been observed at sites where this method has been used (Clu-in 2010). The method may be useful in Eighteenmile Creek as a polishing step in areas were sediment dredging is implemented and/or as the principal means of sediment remediation in areas that are difficult or impossible to access for dredging. This project addresses specific long-term goals of three Great Lakes Restoration Initiative (GLRI) Focus Areas. addresses five Beneficial Use Impairments (BUIs) in the Eighteenmile Creek Area of Concern (AOC), and supports Lake Ontario Management Plan (LaMP) Goals and Objectives.

Project Overview and Background

Overview of Eighteenmile Creek Sediment Contamination

Poor water quality and sediment contamination in Eighteenmile Creek are largely the result of historical industrial and municipal waste discharges, pesticides from agricultural runoff, and other factors. Sediment and surface water contamination in Eighteenmile Creek have contributed to restrictions on fish and wildlife consumption, degradation of benthos, and restrictions on dredging activities in the Eighteenmile Creek AOC. Additionally, sediment contamination in the creek may be adversely affecting populations of some fish and wildlife species and increasing the prevalence of



The lower portion of Eighteenmile Creek is designated as a New York State significant Coastal Fish and Wildlife Habitat.

Eighteenmile Creek Sediment Pilot Study

- Addresses three GLRI Focus Areas
- Addresses delisting criteria for five BUIs in the Eighteenmile Creek AOC
- Addresses LaMP Goals and Objectives

deformities or reproductive problems in piscivorous mammals (E & E 2009). Contaminants that have been identified in Eighteenmile Creek sediments include PCBs, mercury, dioxins/furans, dieldrin, mirex, lead, copper, and dichlorodiphenyltrichloroethane (DDT). Of these, PCBs appear to be the greatest problem based on recent investigations which indicated that concentrations of PCBs in brown bullheads are ten times greater than background and exceed critical PCB tissue concentrations (E & E 2009) and current fish consumption advisories (NYSDOH 2010).
Recent bioaccumulation studies performed in the AOC by the U.S. Army Corps of Engineers (USACE) under a grant from the U.S. Environmental Protection Agency indicate that PCB levels in surficial sediments are highly bioavailable and present a bioaccumulation risk (Ross et al. 2011).



Eighteenmile Creek is the second most visited fishing destination in the Lake Ontario basin, attracting up to 15,000 anglers annually.

Support of Great Lakes Restoration Initiative and Beneficial Use Impairment Delisting

Three GLRI Focus Areas are addressed by this project: (1) Toxic Substances and AOCs, (2) Habitat and Wildlife Protection and Restoration, and (3) Monitoring and Evaluation. The long-term goals of the Toxic Substances and AOCs Focus Area are to significantly reduce exposure of people and wildlife to toxic substances from historical contamination through source reduction or other methods, reduce the levels of toxic chemicals to the point that all restrictions on the consumption of Great Lakes fish can be lifted, and protect the health and integrity of wildlife habitat from adverse chemical and biological effects associated with the presence of toxic substances in the Great Lakes basin. This project would evaluate the effectiveness of a technique that, if successful, would reduce PCB bioavailability and therefore exposure of people, fish, and wildlife to PCBs. In addition, the project will also have direct relevance to delisting criteria for five BUIs within the Eighteenmile Creek AOC. If the pilot study proves to be successful (i.e., if

There is an on-going Great Lakes Legacy Act (GLLA) Remedial Investigation (RI) of in-stream contaminated sediments in Eighteenmile Creek between Lockport, New York and Burt Dam (Ross et al. 2011). The RI is examining the nature and extent of sediment contamination by PCBs, chlorinated pesticides (DDT and DDE), heavy metals, and cyanide to help understand migration of contaminants from upstream source areas to the AOC.

Contaminated sediments pose challenging cleanup and management problems. The standard approaches to addressing contaminated sediments are dredging and disposal or capping, which are expensive. In situ treatment of sediment contaminated with hydrophobic organic contaminants such as PCBs has the potential to greatly reduce remedial costs (Luthy et al. 2009). Please see the Case Study on the following page for additional details regarding potential remedial cost savings.



PAC is effective in reducing PCB bioavailability in Eighteenmile Creek sediment), then application of this *in situ* technique has the potential to contribute to delisting of these BUIs.

The long-term goals of the Habitat and Wildlife Protection and Restoration Focus Area include maintaining or improving the conditions of native fish and wildlife populations through the protection and restoration of Great Lakes aquatic and terrestrial habitats, including physical, chemical, and biological processes and ecosystem functions. Through the implementation of this project, aquatic habitat quality would be improved, leading to overall increases in ecosystem functions. Long-term goals of the Monitoring and Evaluation Focus Area include providing integrated and scaled data and information from the Great Lakes Basin to decision makers at various levels within a framework of established baselines, targets, and indicators of progress.

Support of LaMP Goals and Objectives

The LaMP presents ecosystem goals for Lake Ontario based on indicators selected to provide a good characterization of the ecosystem; one group of these indicators, critical pollutant indicators, would be addressed by this project. The results would support the objectives of three of the LaMP criteria pollutant indicators: criteria pollutants in offshore waters, criteria pollutants in young-of-the-year fish, and criteria pollutants in fish tissue, by decreasing the concentrations of PCBs in sediment. Each of these indicators focuses on the fact that critical pollutants, such as PCBs, should not pose a threat to human, animal or aquatic life, including the consumption of fish.

This project would test the effectiveness of a treatment using PAC to decrease the bioavailability of PCBs in Eighteenmile Creek sediments.

Case Study: Hunters Point Shipyard, San Francisco



Project:

Field-scale test of *in situ* activated carbon (AC) amendment for PCB-contaminated sediment remediation – 3 test plots; 1 control plot

Based on prior laboratory studies and a preliminary field pilot-scale study which showed that the addition of AC to sediment contaminated with PCBs significantly reduced the chemical and biological availability of PCBs

Results:

AC sorbent mixed with sediment is a cost-effective non-removal management strategy for reducing risk and bioavailablity of PCBs

Cost analysis showed that scaling up AC treatment method would result in a total potential cost savings of 70-75% less than dredging/disposal

Field-scale AC amendment reduced availability of PCBs to water and biota without adversely impacting natural benthic communities or releasing PCBs into overlying water

Tests showed 50-66% reductions in PCBs uptakes in AC-amended test plots

Project Specifics

This project will include a laboratory bench-top pilot study using sediment from three reaches of Eighteenmile Creek: below Burt Dam, between Burt Dam and Newfane Dam, and upstream from Newfane Dam. Samples spanning a range of PCB concentrations of an order-of-magnitude or more will be included in the study. Sediment sampling locations will be selected based on data from the recent GLLA sediment investigation above Burt Dam (Ross et al. 2011) and recent sediment sampling below Burt Dam for the TrophicTrace modeling work (Gustavson et al. 2010). Each of the three sediment samples collected for this study will be subjected to four treatments: high PAC treatment, medium PAC treatment, low PAC treatment, and no PAC treatment. High, medium, and low PAC treatments will be defined based on Luthy et al. (2009) and similar studies (see Experimental Design for Pilot Study).

Sediments in each treatment will be analyzed for individual chemical compounds in the PCB category to determine how much of the PCBs remain following treatment. In addition, the effectiveness of the treatment in decreasing the PCB bioavailability will be determined using a bioaccumulation test on worms (*Lumbriculs*) variegates). This test will follow USEPA (2000) Test Method 100.3 (28-day Lumbriculus variegates Bioaccumulation Test for Sediments). The worms will be tested and after 28 days will be analyzed for presence of PCBs in their tissue. the Bioaccumultion will be evaluated by comparing PCB levels in the worms among treatments and by calculating and comparing biota-sediment accumulation factors (BSAFs) across treatments. A BSAF is a parameter which describes bioaccumulation of sediment-associated compounds into the tissues of an ecological receptor, like a worm. Thus, by comparing the BSAFs across the four treatment types, a determination can be made as to which treatment is most effective in decreasing the bioavailability of the PCBs in the test sediment.

If the pilot study proves to be successful, then application of this *in situ* technique has the potential to contribute to delisting of the five BUIs for the Eighteenmile Creek AOC. The results of

Project Goals

- Increase understanding of alternative remediation techniques, their effectiveness, and their potential to reduce remedial costs at Eighteenmile Creek
- Facilitate progress toward the long-term goals of three GLRI Focus Areas

Project Objectives

- Treat Eighteenmile Creek sediment samples with PAC and undertake a bioaccumulation test
- Use test organisms (worms) to assess the effectiveness of the PAC treatment on PCB sediment bioaccumulation
- Calculate the BSAF for each treatment

this study will be incorporated into the Eighteenmile Creek Feasibility Study (FS) and Remedial Design (RD) and used in developing cost-effective remedial alternatives for the site.

Sample	Location	Treatment	Possible PAC Treatment Concentration
1	Downstream from Burt Dam	High PAC	5%
		Medium PAC	3%
		Low PAC	1%
		No PAC	0%
2	Between Burt and Newfane Dams	High PAC	5%
		Medium PAC	3%
		Low PAC	1%
		No PAC	0%
3	Upstream from Newfane Dam	High PAC	5%
		Medium PAC	3%
		Low PAC	1%
		No PAC	0%
PAC = Powdered activated carbon			

EXPERIMENTAL DESIGN FOR PILOT STUDY

- Collect data that could ultimately lead to the delisting of five BUIs for the Eighteenmile Creek AOC
- Address ecosystem indicators of the LaMP

Project Outcomes

- Determine the potential effectiveness of treating PCB contaminated sediment from Eighteenmile Creek with PAC to reduce PCB bioavailability and potential risks
- Demonstrate applicability of *in situ* remedial approach for use in Great Lakes AOCs

Costs

Total cost estimate is \$70,820 which includes: preparation of plans (\$6,000), sediment sample collection (\$5,000), bioaccumulation testing and chemical analysis (\$44,820), and reporting (\$15,000).

Project Sponsors and Collaborators

Eighteenmile Creek Remedial Action Plan (RAP) Coordinator

Sources Available Upon Request

